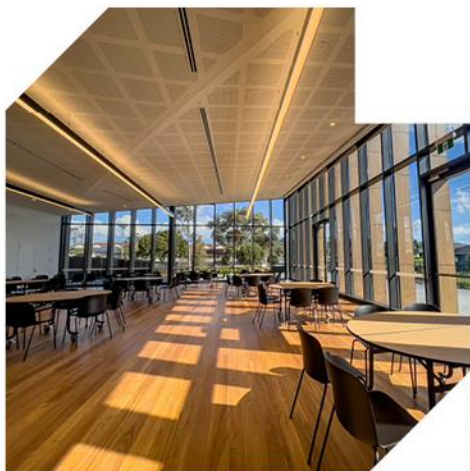


DRAFT SEPTEMBER 2023

PLAN OF MANAGEMENT

PHILLIPS PARK



Document Status

Responsible Directorate	Community and Lifestyle
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Version Control

Version	Adoption Date	Reason for Change
1	TBC	Compliance with Crown Land Act 2018 and Local Government Act 1993

ACKNOWLEDGEMENT OF COUNTRY

ACKNOWLEDGEMENT OF COUNTRY

Liverpool City Council acknowledges the traditional custodians of the land that now resides within Liverpool City Council's boundaries, the Cabrogal clan of the Darug Nation. We acknowledge that this land was also accessed by peoples of the Dharawal and Darug Nations.

ACCESS AND EQUITY STATEMENT

Liverpool City Council acknowledges and respects First Nations people as the original inhabitants of the land which now resides within the Liverpool Local Government Area, the people of the Dharug (Darug) and Tharawal (Dharawal) nations. Liverpool City Council also acknowledges and respects Liverpool's multicultural communities and their varied cultural backgrounds, languages, traditions, religions and spiritual practices.

CONTENTS

1 INTRODUCTION	6
1.1 What is a Plan of Management?	6
1.2 Background to this Plan of Management	6
1.3 Land to which this Plan of Management applies	6
1.4 Objectives of this Plan of Management.....	7
1.5 Process of preparing this Plan of Management.....	8
1.6 Plan of Management requirements for community and Crown land	10
2 DESCRIPTION OF PHILLIPS PARK	12
2.1 Location and context.....	12
2.2 History and cultural heritage	14
2.3 Significance of Phillips Park.....	16
2.4 Land ownership and management.....	17
2.5 Physical characteristics	22
2.6 Visual assessment.....	25
2.7 Access and circulation	25
2.8 Utilities.....	27
2.9 Condition of the land, buildings and other improvements.....	27
2.10 Uses of Phillips Park.....	30
2.11 Maintenance and cleaning	34
2.12 Revenue and costs	35
3 PLANNING CONTEXT	36
3.1 Introduction.....	36
3.2 Commonwealth legislation.....	38
3.3 NSW government legislation and plans	39
3.4 Liverpool City Council plans	43
4 BASIS FOR MANAGEMENT OF PHILLIPS PARK	44
4.1 Introduction.....	44
4.2 The local community.....	44
4.3 Community and stakeholder engagement.....	44
4.4 Community values of Phillips Park.....	45
4.5 Vision and management objectives for Phillips Park	45
5 FUTURE USES AND DEVELOPMENTS	52
5.1 Permitted future uses and developments.....	52
5.2 Use agreements	64
6 ACTION PLAN.....	76
6.1 Introduction.....	76

6.2 Action Plan	77
7 IMPLEMENTATION AND REVIEW	92
7.1 Management	92
7.2 Maintenance	92
7.3 Implementation	92
7.4 Funding	93
7.5 Reporting	93
7.6 Change and review of this Plan of Management.....	93
8 REFERENCES	96

Figures

Figure 1 Phillips Park study area	7
Figure 2 Process of preparing this Plan of Management	8
Figure 3 Process of preparing a Plan of Management for Crown Land.....	9
Figure 4 Location and context of Phillips Park	12
Figure 5 Location and features of Phillips Park.....	13
Figure 6 Concept render of the Aboriginal garden in Phillips Park	16
Figure 7 Land parcels comprising Phillips Park	18
Figure 8 Contours of Phillips Park	23
Figure 9 Proposed categorisation of Phillips Park	42

Tables

Table 1 Contents of a Plan of Management for community land.....	10
Table 2 Contents of a Plan of Management required by the Crown Land Management Act 2016	11
Table 3 Aboriginal land claims over Phillips Park, Lurnea	15
Table 4 Ownership and management of Phillips Park	19
Table 5 Stakeholders in Phillips Park	21
Table 5 Average monthly climate data	22
Table 6 Condition of land, buildings and structures in Phillips Park	27
Table 7 Use of facilities and settings in Phillips Park	31

Table 8 Use agreements for community facilities in Phillips Park	32
Table 9 Agreements for use of sporting facilities at Phillips Park.....	33
Table 10 Planning context of Phillips Park.....	36
Table 11 Guidelines for categories of Crown and community land at Phillips Park	42
Table 12 Values of Phillips Park	45
Table 13 Liverpool City Planning priorities.....	47
Table 14 Objectives and strategies of Liverpool Community Strategic Plan.....	47
Table 15 Strategies for disability inclusion	48
Table 16 Permissible activities in the RE1 Public Recreation zone in Liverpool City.....	54
Table 17 Future uses of Phillips Park	56
Table 18 Leases and licences over dedicated or reserved Crown land	65
Table 19 Express authorisation of leases, licences and other estates at Phillips Park	69
Table 20 Actions to address community/social issues	77
Table 21 Actions to address recreation and sport issues.....	80
Table 22 Actions to address open space issues.....	81
Table 23 Actions to address access and connection issues	83
Table 24 Actions to address management issues.....	85

1 INTRODUCTION

1.1 What is a Plan of Management?

A Plan of Management provides the framework for managing public land. It sets out how public land is intended to be used, managed, maintained and enhanced in the future.

The NSW *Local Government Act 1993* requires a Plan of Management to be prepared for all public land that is classified as community land under the Act. This requirement applies to community land owned by Liverpool City Council, and Crown land for which Council is Crown Land Manager.

1.2 Background to this Plan of Management

Before adoption of this Plan of Management, Phillip Park (known locally as Phillips Park), was subject to Liverpool City Council's Generic Plan of Management for Sportsgrounds (2007) and Community Facilities Plan of Management (2005). At that time Phillips Park comprised sporting fields, four tennis courts, a small sports amenities building, a small community hall and play space and a small playground to the east.

The Lurnea Community Hub project was planned by Council from 2016 to act as a catalyst for wider urban renewal and economic regeneration in a suburb characterised by low socio-economic status and high levels of ethnic diversity through the development of community and recreational infrastructure, coupled with the adaptation of under-utilised land.

This Plan of Management for Phillips Park reflects the recently completed upgrades to its sporting, community and recreation facilities undertaken in 2022, including construction of the Lurnea Community Hub.

Upon adoption, this Plan of Management will supersede the Sportsgrounds and Community Facilities Generic Plans of Management as they apply to Phillips Park.

1.3 Land to which this Plan of Management applies

This Plan of Management applies to Phillips Park in Lurnea, as shown in Figure 1.

Figure 1 Phillips Park study area



Key features of Phillips Park include:

- ☐ a community hub comprising community facilities and a café
- ☐ a turf double senior sports field with cricket wicket
- ☐ recreational facilities including play area, basketball court, outdoor gym and picnic facilities.



1.4 Objectives of this Plan of Management

The objectives of this plan are to:

- ☐ provide a framework for the ongoing use, maintenance, management and improvement of Phillips Park for the next 10 years
- ☐ comply with relevant legislation, particularly the *Crown Land Management Act 2016*, *Native Title Act 1993*, and the *Local Government Act 1993*
- ☐ be consistent with Liverpool City Council's relevant strategies, plans and policies
- ☐ reflect the values and expectations of the community, user groups, local residents, and other users who will use and enjoy Phillips Park
- ☐ protect, enhance and balance the community/social, sport and recreational, open space and access values
- ☐ guide future uses and developments of Phillips Park
- ☐ authorise leases, licences and other estates on the land
- ☐ categorise community and Crown land within Phillips Park to reflect proposed uses

- ❑ include clear and achievable management strategies, actions and performance targets which reflects Council's corporate planning goals and plans
- ❑ identify priority actions for the allocation of resources to inform future capital works and maintenance programs consistent with identified community and user needs.

1.5 Process of preparing this Plan of Management

1.5.1 Introduction

The general process of preparing this Plan of Management is outlined below in Figure 2. Figure 3 shows the process for preparing a Plan of Management for Crown land.

Figure 2 Process of preparing this Plan of Management

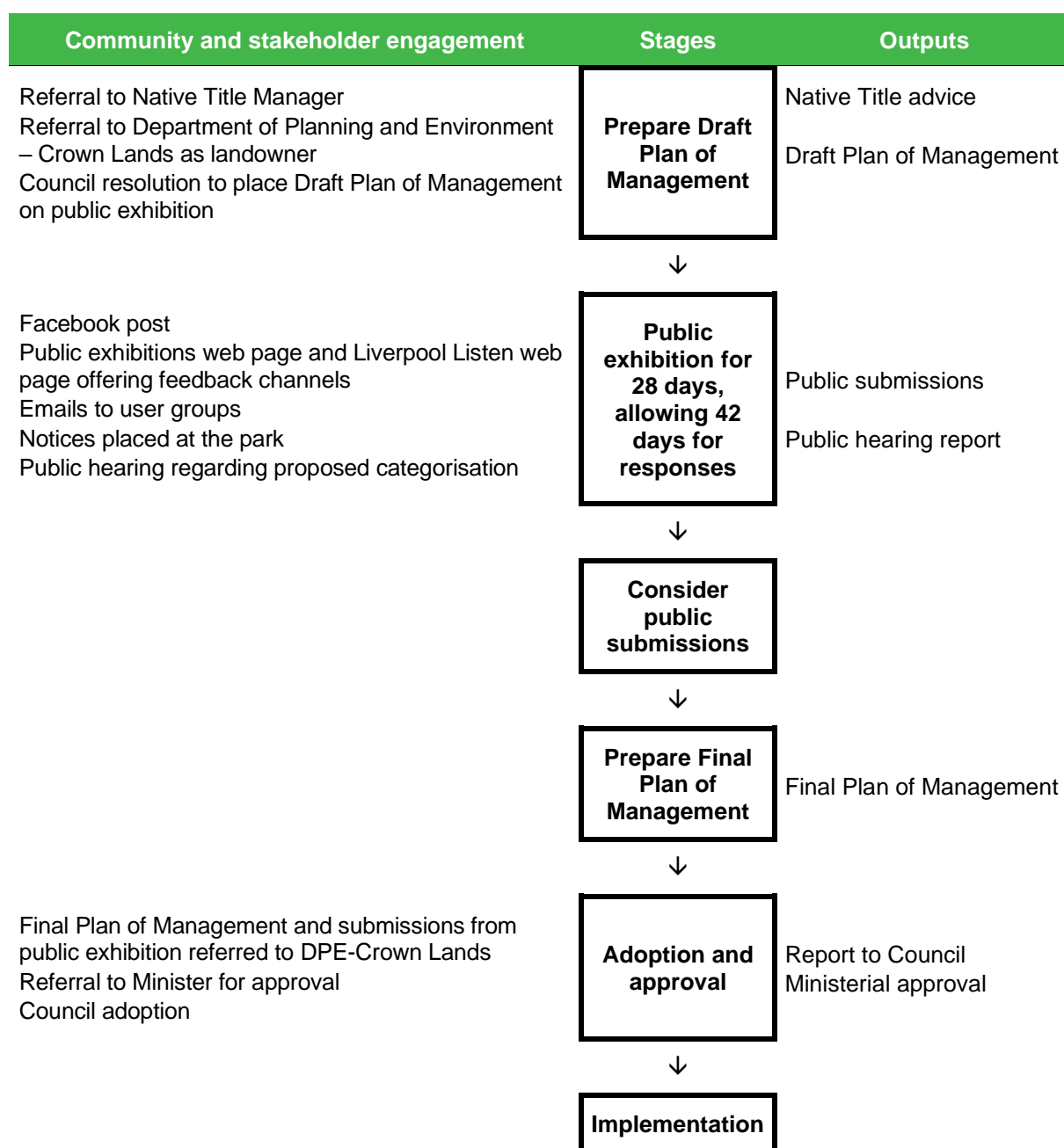
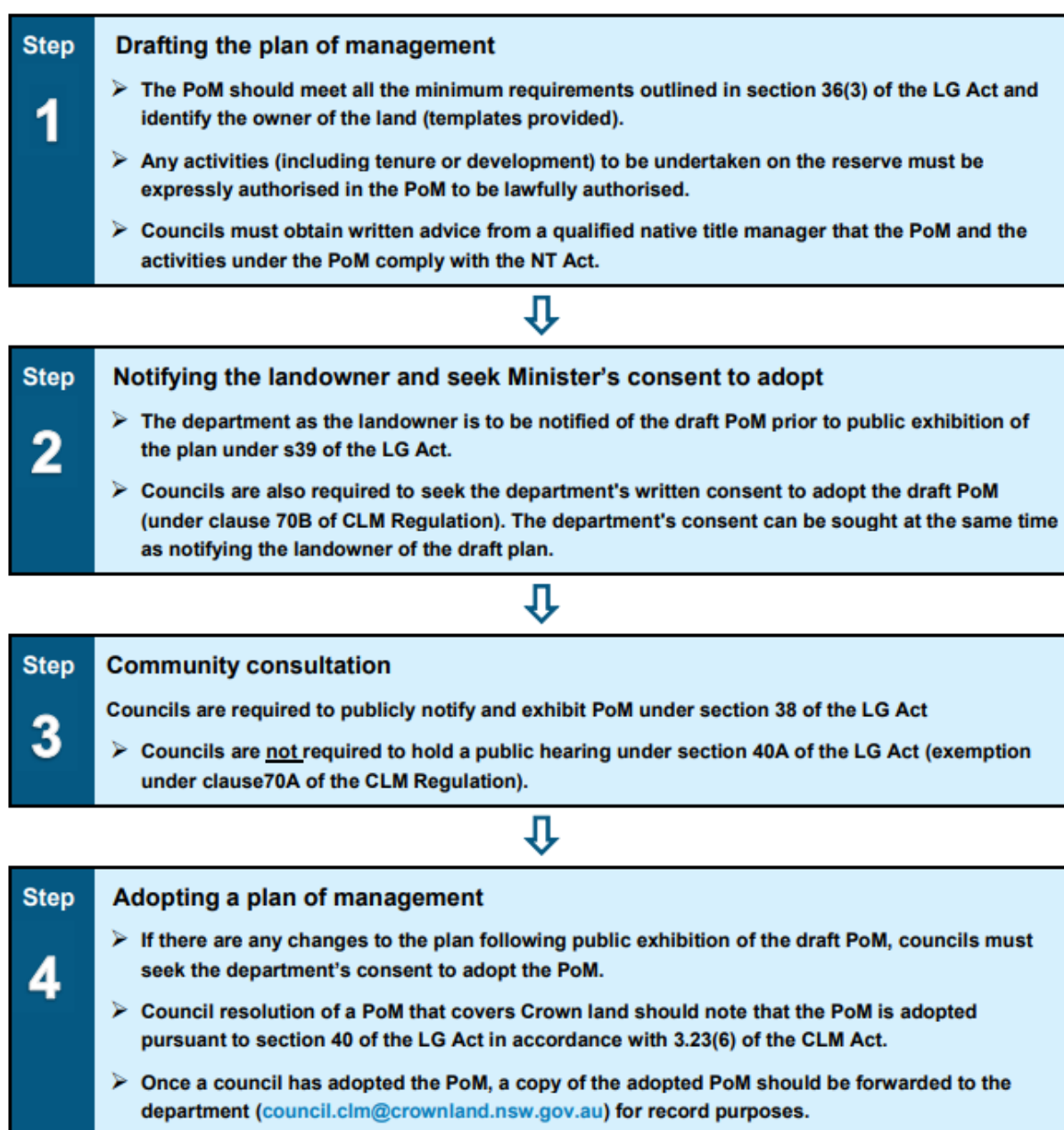


Figure 3 Process of preparing a Plan of Management for Crown Land



1.5.2 Community and stakeholder engagement

A comprehensive community and stakeholder engagement program was undertaken by Council in March 2016 to seek community input and to establish community needs for new community facilities and improved recreation opportunities in Phillips Park. The community and stakeholder engagement included an online survey, intercept surveys on-site and in Lurnea Village Centre, interviews with park and hall hirers, a workshop with Lurnea High School students, a community workshop and a community drop-in session and barbecue. An assessment of the community's desired facilities, as well as benchmarking local community, sport and recreation facilities, recommended a multi-purpose community hub, sports oval/cricket pitch, and informal/passive recreation spaces (Cred Consulting, 2016). Based on this brief, a draft master plan was prepared, which received community support when feedback was sought on the park design in early 2018. The park upgrade was completed in 2022, reflecting many of the facilities desired by the community, expressed during the consultation.

After advice from the Native Title Manager was received, the Draft Plan of Management was approved by Council to be referred to the Department of Planning and Environment – NSW Crown Lands (DPE-NSWCL), with provisions required by DPE-NSWCL being included in the Draft Plan of Management. The Minister’s consent will be required post exhibition prior to Council’s adoption of the Plan of Management.

Council delivered engagement activities during preparation of this plan in line with best practice and maintained its principles of engagement, equity, access, rights and participation.

The draft Plan of Management was exhibited for public comment in accordance with Section 38 of the *Local Government Act 1993*. Community feedback and input was captured through the 42-day public exhibition and submissions period using an online survey/email mechanism via the Council website. Submissions were received, considered, and appropriate amendments incorporated into the final Plan of Management.

The *Crown Land Management Amendment (Plan of Management) Regulation 2021* exempts Council from the requirement to hold a public hearing into the proposed categorisation of Crown land in accordance with Section 40(A) of the *Local Government Act 1993*. However, a public hearing was required to recategorise the Council-owned community land in Phillips Park categorised as Sportsground in the Generic Plan of Management for Sportsgrounds in 2007 and as General Community Use in the Generic Plan of Management for Community Facilities in 2005.

1.6 Plan of Management requirements for community and Crown land

Requirements for a Plan of Management for community land and for Crown land, managed by a Council, are as provided by the *Local Government Act 1993*. These requirements and where they can be found in this Plan, are listed in Table 1.

Table 1 Contents of a Plan of Management for community land

Requirement of the Local Government Act	How this plan satisfies the Act
A description of the condition of the land, and of any buildings or other improvements on the land as at the date of adoption of the Plan of Management	Section 2
A description of the use of the land and any such buildings or improvements as at the date of adoption of the Plan of Management.	Section 2
Categorisation of community land	Section 3
Core objectives for management of the land	Section 4
The purposes for which the land, and any such buildings or improvements, will be permitted to be used.	Section 5
The purposes for which any further development of the land will be permitted, whether under lease or licence or otherwise.	Section 5
A description of the scale and intensity of any permitted use or development.	Section 5
Authorisation of leases, licences or other estates over community land.	Section 5
Objectives and performance targets.	Section 6
Means by which the plan’s objectives and performance targets will be achieved.	Section 6
Means for assessing achievement of objectives and performance targets.	Section 6

This Plan of Management has also been prepared according to the requirements of the *Crown Land Management Act 2016*. A Plan of Management will satisfy the *Crown Land Management Act 2016* if the points in Table 2 are addressed.

Table 2 Contents of a Plan of Management required by the Crown Land Management Act 2016

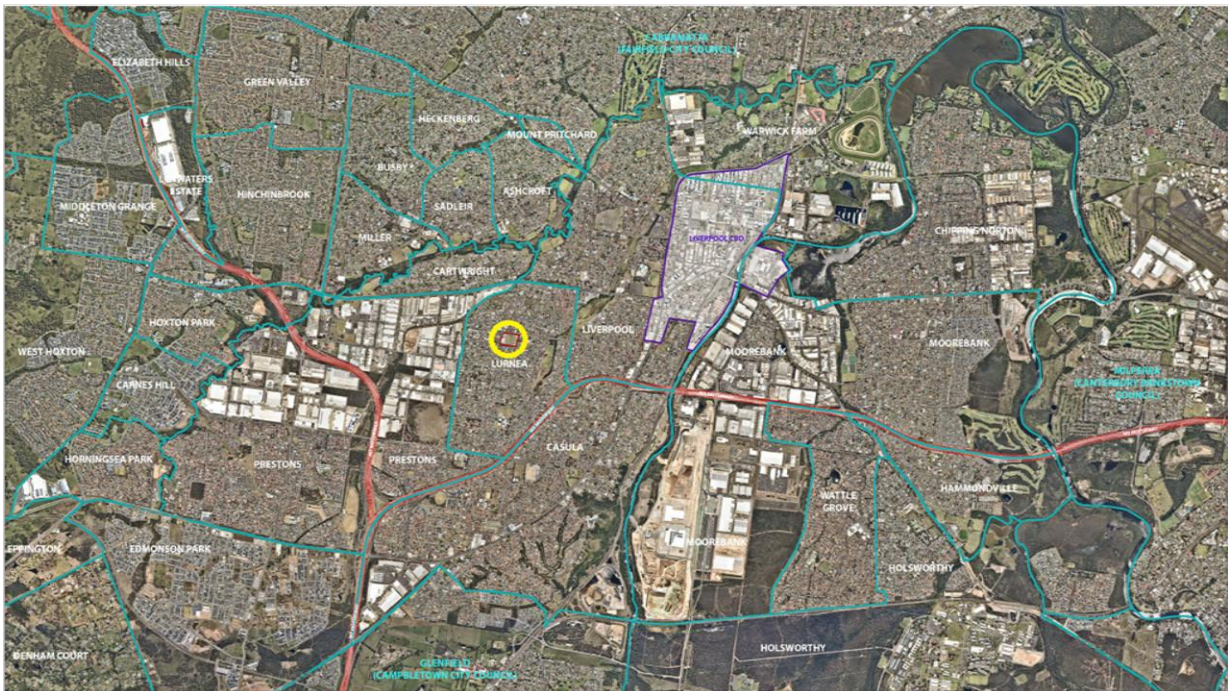
A Plan of Management prepared by a Council crown land manager satisfies the Crown Land Management Act if:	How this plan satisfies the Act
It is consistent with the purposes the land has been reserved or dedicated. (Sections 3.13 and 2.12 of the Act)	This Plan has been prepared consistent with the purpose(s) of the reserves and dedications.
It has been prepared under the <i>Local Government Act 1993</i> and is classified community land that is either dedicated or reserved Crown land. (Sections 3.32 (1)(b) and Section 3.23 (6))	All Crown land that this Plan of Management has been prepared for is either dedicated or reserved Crown land under the management of Liverpool City Council, or is community land under the <i>Local Government Act 1993</i> and therefore required to have a Plan of Management.
Plans of Management for the land are to be prepared and adopted in accordance with the provisions of Division 2 or Part 2 of Chapter 6 of the <i>Local Government Act 1993</i> (Section 3.23 (7) (d))	This Plan has been prepared to satisfy the requirements of the <i>Local Government Act 1993</i>
If the draft Plan of Management alters the categories assigned as provided by this section, the council manager must obtain the written consent of the Minister to adopt the plan if the re-categorisation would require an addition to the purposes for which the land is dedicated or reserved	Written consent of the Minister will be obtained through the review of the draft Plan by the Crown.
Hold public hearing under section 40A of the <i>Local Government Act 1993</i> . (Section 3.23 (7) (d))	The <i>Crown Land Management Amendment (Plan of Management) Regulation 2021</i> exempts Council from the requirement to hold a public hearing into the proposed categorisation of Crown land in accordance with Section 40(A) of the <i>Local Government Act 1993</i> .
Excepting where the relevant land is excluded land, the written advice of at least one Native Title Manager that it complies with any applicable provisions of the Native Title legislation has been obtained. (Section 8.7 (1) (d))	Council has received the advice of a native title manager that the plan complies with the <i>Native Title Act 1993</i> (Cwth).
Council must comply with any requirements of the native title legislation in relation to the land (Section 8.10)	The Plan of Management has been prepared to ensure any impacts on native title will be appropriately addressed under the future act provisions of the <i>Native Title Act 1993</i> . Council shall meet the notification requirements of Section 24JB of the <i>Native Title Act 1993</i> in relation to the construction or establishment of a public work prior to further approval.

2 DESCRIPTION OF PHILLIPS PARK

2.1 Location and context

Figure 4 shows the location and context of Phillips Park.

Figure 4 Location and context of Phillips Park



Phillips Park is located at 66 Hill Road in the suburb of Lurnea within the Liverpool local government area. The park is approximately 3 kilometres south-west of Liverpool City Centre.

Phillips Park is bound to the north by Reilly Street, with several commercial properties comprising the Lurnea Shopping Precinct beyond including Lurnea Liquor, Lurnea Service Station, and Lurnea Auto Repairs Powerfuel. A large residential subdivision lies to the north of the site. Maxwells Creek lies approximately 470 metres to the north-west of the site.

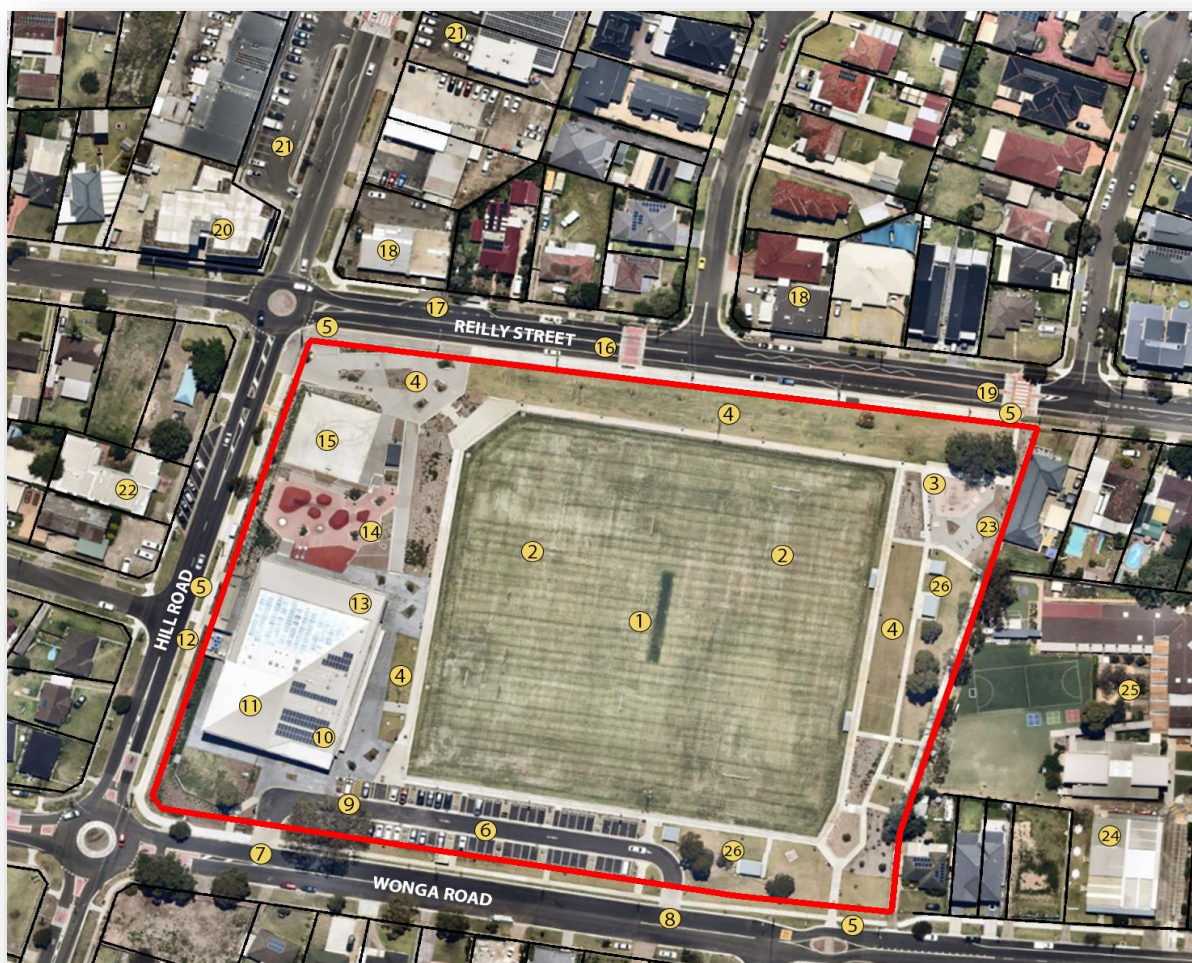
To the south site is bound by Wonga Road with a large residential subdivision beyond.

Residential properties and the St Francis Xavier Catholic Church and St Francis Xavier Primary School lie to the east of the site. Step by Step Pre-school is also situated east of the site. Brickmakers Creek lies approximately 500 metres east of the site.

The site is bound to the west by Hill Road with a large residential subdivision beyond. Lurnea Public School is located west of West Street.

Figure 5 shows the location and features of Phillips Park.

Figure 5 Location and features of Phillips Park



Key

1. Cricket Pitch	2. Soccer Fields
3. Outdoor Gym	4. Grassed Seating areas
5. Accessible Pedestrian Entry points	6. Public Carpark
7. Carpark Entry	8. Carpark Exit
9. Accessible Car spaces	10. Solar Panels
11. Community Centre	12. AC condenser units
13. Cafe	14. Playground
15. Half Basketball Court	16. Speed Hump
17. Bus Stop	18. Local Shops
19. Pedestrian Crossing	20. Residential Flat Building
21. Local Shopping Village	22. Childcare Facility
23. Bike Racks	24. St Francis Xavier Primary School
25. St. Francis Xavier Catholic Church	26. Benches/Shaded Tables

2.2 History and cultural heritage

2.2.1 History of Phillips Park

Aboriginal

South-western Sydney is and has been a landscape of deep significance for Aboriginal people for over 40,000 years. The region encompassing Liverpool City Council along Georges River was a significant meeting place for the Tharawal and Dharug people due to the valuable natural resources of the area. There are no documented Aboriginal sites or relics within Phillips Park itself, however the Park lies within a rich archaeological context.

European settlement in the 18th century resulted in significant disruption for traditional lifestyles for these Indigenous communities, breaking traditional territorial boundaries and causing significant displacement.

The suburb of Lurnea is believed to be named from the Aboriginal word meaning 'platypus' or 'resting place.'

According to the Australian Bureau of Statistics, 265 Aboriginal and Torres Strait Islander people resided in Lurnea in 2021, making up 2.6% of the area's total population.

Post-European

Historical events

Land in the suburb of Lurnea was granted to Eber Bunker and Patrick Garney in 1803, establishing the Collingwood estate which occupied the area between the Georges River to Webster Road, and Hoxton Park Road and Kurrajong Road, approximately 200 metres east of Lurnea Park. Following World War I, the area was established as the Hillview Soldiers' Settlement, where former soldiers could purchase affordable land and housing. The land comprising the present Phillips Park was the epicentre of activity for the Hillview Soldiers' Settlement. The manager's house, produce store, two soldier settlers' houses and the Hillview Hall, a community hall used for social and religious activities, all fronted Reilly Street. The first meetings of the RSL Liverpool Sub-branch were held in the Hillview Hall. Tennis courts were added in the 1920's. During World War II, the American Navy personnel from Hargrave Park attended socials on Saturday nights organised by the wives of the settlers.

In the 1960's the NSW Housing Commission began developing the area for residential purposes, transforming Hillview into the suburb of Lurnea. Phillips Park is named after the Phillips family, long term farming residents of Lurnea since Clarence William Phillips purchased his farm in 1920 and his son Clarrie purchased the adjacent farm in 1938. Since the 1970's Phillips Park has catered for formal and informal sports use, ranging from cricket, soccer and rugby games on the sporting fields, and tennis.

George Bates Hall was constructed in 1977, named after George Bates (born June 25, 1912) an early resident of Hill Road, Lurnea. Bates worked in the Liverpool area from circa 1928, living in Hillview (Lurnea) from 1962. He became Grand Master of the Ancient Order of Foresters of the area of Liverpool, and also joined the St Vincent de Paul Society.

On 17 February 1961, land at Phillip Park was reserved for the public purposes of public recreation and public hall. The land was reserved pursuant to Section 13 of the *Closer Settlement (Amendment) Act 1914* by publication of a notice in the NSW Government Gazette. On 21st February 1997, by publication in the NSW Government Gazette, the reserved land was assigned to the Phillip Park Reserve Trust as trustee of the land pursuant

to Section 92(1) of the *Crown Lands Act 1989* (now repealed). On 28th February 1997 the Minister published a notice in the NSW Government Gazette pursuant to Section 95 of the *Crown Lands Act 1989* appointing Council to manage the affairs of the Phillip Park Reserve Trust. Liverpool City Council was appointed Crown land manager of the former trust land on 1 July 2019.

The Lurnea Community Hub urban renewal project between June 2020 and July 2022 was undertaken to support the social, economic, and recreational needs of the community and to stimulate confidence in the area. The upgrade to Phillips Park was delivered by a \$13 million grant from the Australian and NSW Governments under the Western Parkland City Liveability Program. The redevelopment included a multi-purpose community hub including a commercially run café, multi-purpose community centre, dual soccer/cricket sports oval and half basketball court, a children’s playground, outdoor fitness equipment, picnic facilities and footpath network, providing residents with access to facilities that help improve their quality of life. The café promotes activation, engagement and use of the community space. It also provides a rental return that offsets the operational and outgoing costs of the community facility, in turn promoting long-term sustainability of the space for community use.

2.2.2 Heritage significance

Aboriginal

Aboriginal interests and land claims

Liverpool City Council and Gandangara Local Aboriginal Land Council have entered into a Memorandum of Understanding (MoU) (2023 - 2026) which allows each party to seek to collaborate on important mutual issues. The MoU ensures a working group collaborates on undetermined land claims and involves Gandangara in land use planning decisions that potentially affect Aboriginal interests. Council complies with its obligations under the *Native Title Act 1993* (Cth) and the *NSW Aboriginal Land Rights Act 1983* and any commitments made to Gandangara.

The Gandangara Aboriginal Land Council and the NSW Aboriginal Land Council have lodged claims over Crown land at Phillips Park.

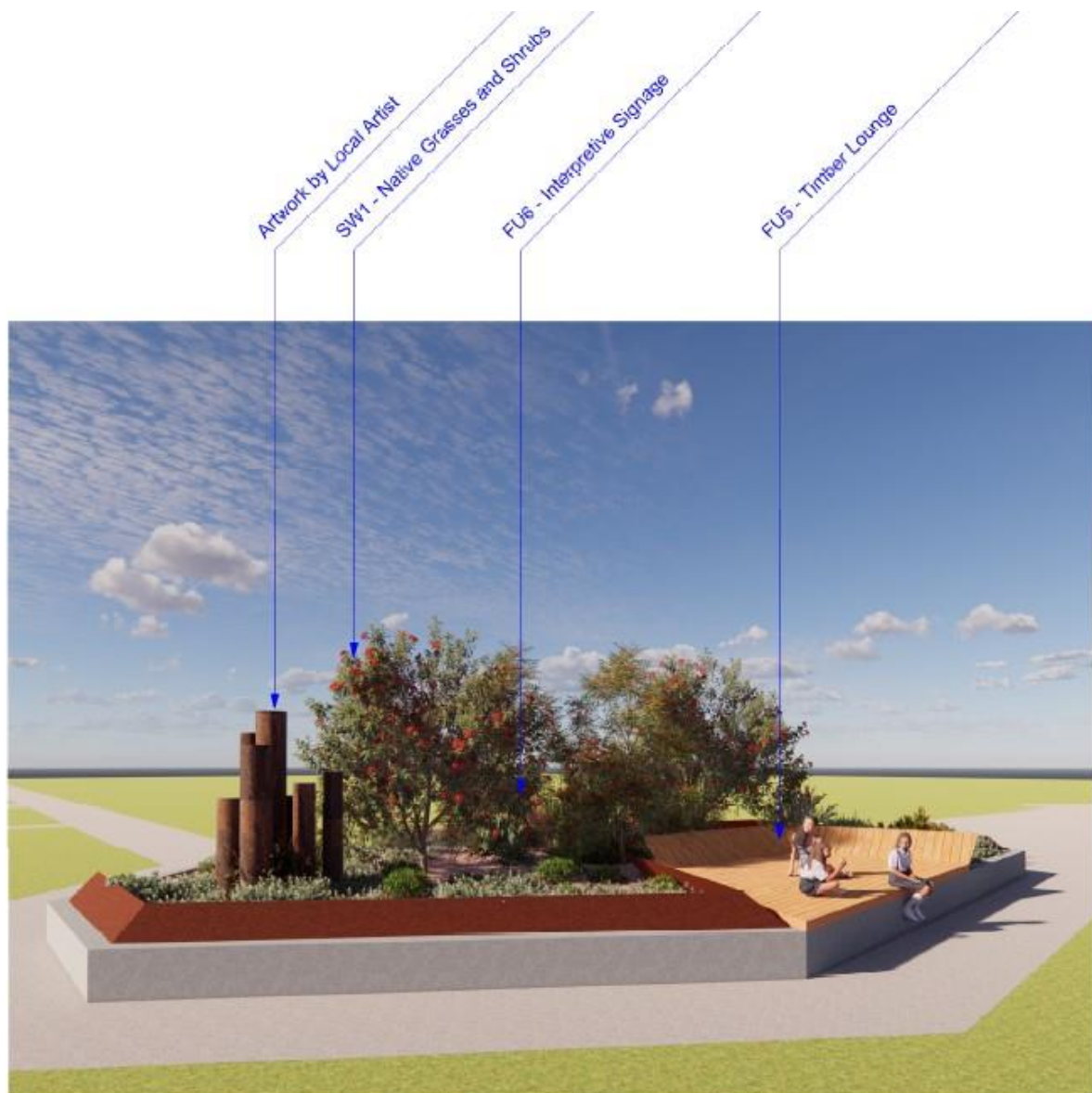
Table 3 outlines the Aboriginal Land Claim status of Phillips Park.

Table 3 Aboriginal land claims over Phillips Park, Lurnea

Claim number	Land parcels	Date lodged	Status
18291 and 18274	Lot 317 DP 752060 Lot 339 DP 752060	2/7/2009	Under investigation
42491	Lot 317 DP 752060 Lot 339 DP 752060	19/12/2016	Under investigation

An Aboriginal garden was designed in 2023 in conjunction with the Gandangara Aboriginal Land Council and as part of the Gandangara-Liverpool City Council MoU partnership as a way to pay respect to the local aboriginal heritage. Figure 6 shows the concept render of the Aboriginal garden in the south east corner of the park, which consists of native planting and a seating deck area that is available to everyone. Aside from it being a serene meeting place with rich heritage the Aboriginal garden includes natural edible flora. The garden was officially opened to the public in September 2023.

Figure 6 Concept render of the Aboriginal garden in Phillips Park



Post-settlement

The park or its component land and structures do not have any formally recognised heritage significance.

2.3 Significance of Phillips Park

Phillips Park is a District Park for Lurnea, which serves two or more neighbourhoods and provides for a diverse range of recreational opportunities, providing activity nodes in an attractive high maintained landscape setting.

The park is visited by residents from a wide area, much of who will drive or cycle to it. Visitors will stay for several hours at the park and will use it predominately on weekends. Facilities include a large highly developed playground catering for a wide range of ages and abilities, a range of infrastructure including car parking, picnic shelters, barbeques and irrigation. It also includes strong public transport routes, public art and landscaping. Phillips

Park is a major recreation or sports park that offers a wide variety of opportunities to a broad section of residents. Large in size and well known among residents as a sporting destination.

The park is significant to the area as Lurnea has a high proportion of children (20.3% of children are aged between 0 to 11 years compared to 15.5% Greater Sydney) and young people (19.2% aged 12 to 24 years compared to 16.9% Greater Sydney). It ranks in the seventh percentile for most disadvantaged suburbs in NSW¹, and NAPLAN results indicate that primary and high school students in Lurnea perform well below average. Socio-economic disadvantage indicators include a significantly lower household income of \$882 per week compared to \$1,447 across Greater Sydney, low broadband connectivity (59.1% compared to 70.6% Greater Sydney), and higher social housing (12.3% compared to 7% Liverpool LGA and 5.8% Greater Sydney).

The Lurnea community hub in Phillips Park provides a central gathering place for local residents. It serves as a meeting point where people from diverse backgrounds can come together to socialise, share ideas, and build a sense of community. This promotes inclusivity and strengthens community bonds and addresses social isolation. The hub has become a venue for cultural groups to promote cultural celebrations, art exhibitions and educational programs. This enhances community members' access to arts and education, promoting a rich and vibrant cultural environment. The hub also hosts National Disability Insurance Scheme services which improves residents' well-being and quality of life and stimulates economic growth in the area. Having a dedicated space for community events and activities encourages residents to get involved in volunteering and civic engagement. This leads to a stronger sense of ownership and responsibility for the neighbourhood.

The significance and outcomes of the Lurnea Community Hub largely depends on the specific initiatives and activities it hosts at any one time.

2.4 Land ownership and management

2.4.1 Land ownership

The ownership and management of the seven parcels of land which comprise Phillips Park are detailed in Table 3 and shown in Figure 7.

Figure 7 Land parcels comprising Phillips Park

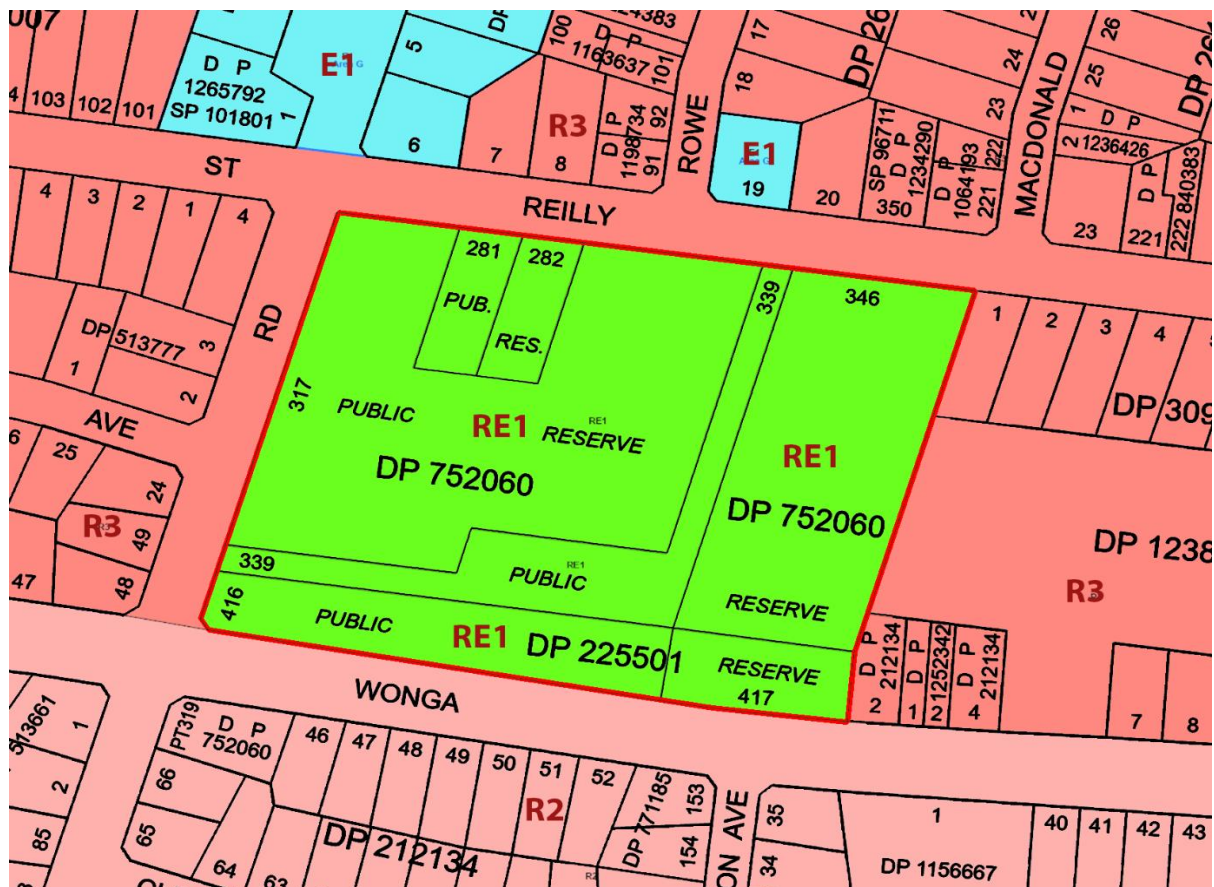


Table 4 Ownership and management of Phillips Park

Reserve number	Reserve name	Public Purposes	Owner	Manager	Lot and DP no.	Area (m²)	Zoning	Categorisation	Features	Use agreements
R83052	Phillip Park, George Bates Hall	Public Hall, Public Recreation	Crown	Liverpool City Council as Crown Land Manager	Pt Lot 317 DP 752060	13,630 m²	RE1 Public Recreation	Park, General Community Use, Sportsground	Multi-purpose community hub, café, children's playground, small basketball court, park edge and sportsground	Community hub: hire, lease. Sports fields: seasonal, casual use
	Gazetted 17/02/1961				Lot 339 DP 752060	3,775 m²	RE1 Public Recreation	Park, General Community Use, Sportsground	Multi-purpose community hub, café, park edge around the sports fields and sports field	Community hub: hire, lease. Sports fields: seasonal, casual use
-	-	-	Liverpool City Council	Liverpool City Council	Lot 281 DP 752060	993 m²	RE1 Public Recreation	Park, Sportsground	NW corner of the sports fields and park edging with path and landscaping and grass verge	Sports fields: seasonal, casual use
					Lot 282 DP 752060	993 m²	RE1 Public Recreation	Park, Sportsground	NW corner of the sports fields and park edging incorporating path and landscaping and grass verge	Sports fields: seasonal, casual use
					Lot 346 DP 752060	7,778 m²	RE1 Public Recreation	Park, Sportsground	Western section of the sports fields and park edging incorporating path and landscaping and grass verge	Sports fields: seasonal, casual use
					Lot 416 DP 752060	3,490 m²	RE1 Public Recreation	General Community Use	Public carpark with accessible parking, stormwater drainage and feature trees	No
					Lot 417 DP 752060	1,524 m²	RE1 Public Recreation	Park	Pathway and landscaping, with pedestrian access path and shade trees	No
TOTAL						32,183 m²				

Phillips Park is 3.2 hectares in size.

There are no easements over the park.

Crown land

Phillips Park is in the Parish of St Luke, County of Cumberland.

Approximately 55% of the land subject to this Plan of Management is Crown land (R83052) which is dedicated/ reserved for Public Hall and Public Recreation. Liverpool City Council is Crown Land Manager.

Community land

Lots 281, 282, 346, 416, 417 DP 752060 in Phillips Park is land owned in fee simple by Liverpool City Council and classified as community land under the *Local Government Act 1993*. All land classified as community land must be managed in accordance with the *Local Government Act 1993*.

2.4.2 Management

Phillips Park is managed by Liverpool City Council. The planning and development of Phillips Park is led by the City and Culture Directorate, with the Property team regarding freehold and facilities leasing, and the Community and Recreation team in respect of community hub management, community bookings, and sports field and recreational access. These teams are also supported by others across the organisation in relation to Phillips Park, including:

- ☐ Recreation and Community Outcomes – sporting field and parks bookings and event support
- ☐ Community Facilities – community hub bookings and cleaning
- ☐ City Works - cleansing of the park
- ☐ City Presentation – community hub repair and maintenance
- ☐ Environmental Health
- ☐ City Futures – community planning
- ☐ Operations – infrastructure capital works
- ☐ Communications – communications, marketing and branding
- ☐ Planning and Compliance – strategic planning, social planning
- ☐ Corporate Services – procurement, IT, Finance, Strategy and performance
- ☐ People and Culture – resourcing customer service, and administrative support for user queries.

Council is also responsible for review of this Plan of Management, when necessary, to enable changing circumstances and community needs to be considered and incorporated.

2.4.3 Public access

Public access is available to the parkland areas in Phillips Park at all times.

The sports fields are only available through booking arrangements and are not open for public access outside of this. Access to the fenced sporting fields is restricted to players and officials during matches.

During and after wet weather Council will close all sports grounds for training and playing. A decision will be made by 9:30am for weekday use and by 3:30pm on the Friday for weekend use. Updates are made on the [Wet Weather](#) web page. Clubs will be liable for any damage

caused to the playing surface of any field if they choose to continue to play and train during ground closures and may forfeit hiring rights.

The community facilities are available for use after making a booking through Council. The hub, where there is availability can be booked at the following times:

Mondays to Thursdays: 8am to 11pm
 Fridays: 8am to 3pm | 4pm to 12 midnight
 Saturdays: 8am to 3pm | 4pm to 12 midnight
 Sundays: 8am to 3pm | 4pm to 11pm

The café is accessible during its opening hours.

2.4.4 Key stakeholders at Phillips Park

Stakeholders responsible for management of land, facilities and/or use at Phillips Park are listed in Table 5.

Table 5 Stakeholders in Phillips Park

Organisation	Interest/Responsibilities
Minister for Lands and Property Department of Planning and Environment – NSW Crown Lands	Landowner of Crown land Use of the park according to public purpose Use agreements over Crown land
Liverpool City Council	Landowner Management Asset management Community and stakeholder engagement Community safety Bookings Maintenance Funding Native Title provisions, Native Title Manager advice
Gandangara Local Aboriginal Land Council	Memorandum of Understanding
Community hub use agreement holders: Matavi, National Disability Insurance Scheme	Community activities and services Operation of the community hub, which does not have any on-site employees. Lease and licence holders have swipe card access and casual users have temporary pin code access.
Sporting groups: - South West Wanderers Football Club - Fairfield/Liverpool Cricket Association Casula Public School	Meet requirements of use agreements
Café licensor Other lessees/licensees and users	Meet requirements of use agreements
Local residents	Neighbours Users
NSW Police	Crime prevention

2.5 Physical characteristics

2.5.1 Climate

Regional meteorological data has been sourced from the Bureau of Meteorology (2019) (www.bom.gov.au, verified 07/01/2020) with monthly rainfall data received from Bankstown Airport AWS (located approximately 9 km to the north-east of the site).

Table 5 Average monthly climate data

Month	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Maximum Temperature (°C)	28.5	27.9	26.4	23.8	20.6	17.8	17.4	19	21.7	24.0	25.5	27.5
Minimum Temperature (°C)	18.3	18.2	16.3	12.8	9.4	6.8	5.1	6.0	8.7	11.9	11.4	16.7
Rainfall (mm)	91.9	101.0	100.5	83.0	63.5	80.3	42.7	49.2	44.6	60.1	45.4	67.2

2.5.2 Geology and soils

Geology

Phillips Park is located south of the Fairfield Basin, within a region primarily consisting of Triassic shales of the Wianamatta Group and Quaternary alluvium reserves of Cabramatta Creek and Georges River. As a result, west Lurnea is underlain by Bringelly Shale, which is typically located near estuarine landscapes.

Soils

This residual Blacktown soil landscape (Chapman and Murphy, 1989) is characterised by broad rounded crests and ridges with gently inclined slopes, cleared eucalypt woodland and tall open-forest (wet sclerophyll forests).

Acid sulfate soils

According to the Australian Acid Sulfate Soils (ASS) risk map, Phillips Park is identified as being within a Class 5 ASS Risk area which corresponds with an extremely low likelihood of ASS occurrence during any excavation works.

Contamination

Liverpool City Council (LCC) engaged Environmental Earth Sciences NSW in 2020, before the development of the community hub and upgrades to the fields and park area, to identify sources of contamination, historical contaminating uses and impacted areas. Environmental Earth Sciences NSW concluded there was an overall Low risk of contamination on site at that time. However, this risk was considered to rise to Low to Moderate during the proposed development works.

The key contamination source identified at the site was the presence of localised uncontrolled fill material one metre under the surface and beneath a Blaxland's Stringybark (*Eucalyptus blaxlandii*) tree in the south-west corner of the park. The tree is 16 metres in height with good to fair health and structure and moderate ecological significance, as

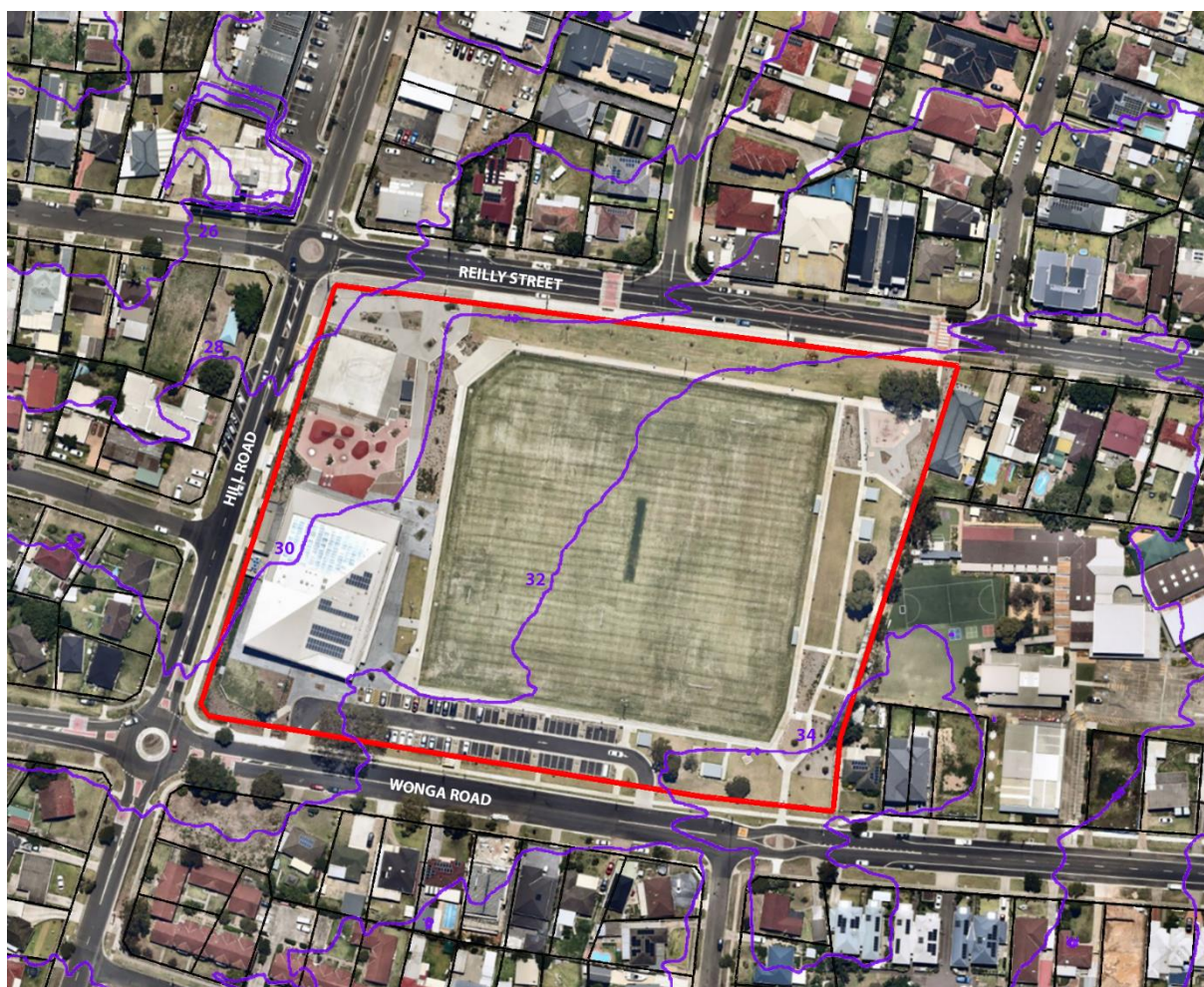
referenced in the Arboricultural Impact Assessment and Tree Management Plan (Tree Services Australia, 2018).

Based on the current land use of Phillips Park, the current potential sources of contamination and their associated chemicals of potential concern (CoPC) have been identified as uncontrolled fill material in several locations in the park, with asbestos recorded in uncontrolled fill in one sample location. Results from the site investigation indicate that there is no evidence of above ground uncontrolled filling. Council has implemented recommendations consistent with its Asbestos Policy 2020. Any potential risks are managed by the implementation of an Environmental Management Plan (EMP), under which a Council team carries out periodic inspections to ensure the asbestos under the tree remains undisturbed.

2.5.3 Landform and topography

The landform falls gradually by 6 metres from the south-eastern corner along Wonga Road towards the north-western corner at the intersection of Hill Road and Reilly Street as shown in Figure 8. However, the overall topography of Phillips Park is relatively flat, given the footprint of active recreation facilities, buildings and the carpark. Notable topographic features are embankments and the feature terracing on the southern, northern and western borders of the sports fields and at the main entry to park on the corner of Hill Road and Reilly Street.

Figure 8 Contours of Phillips Park



2.5.4 Hydrology and drainage

There are no natural watercourses in Phillips Park.

Flood risk and flood inundation maps available from Liverpool City Council (<https://eplanning.liverpool.nsw.gov.au/Pages/lcc.maps/maps.aspx> accessed 07/01/2020) revealed that the park does not lie within a flood risk planning area for 1% Annual Exceedance Probability (AEP) floods. There are no immediate flooding considerations for the site apart from periodic inundation of the sports fields during heavy rain events.

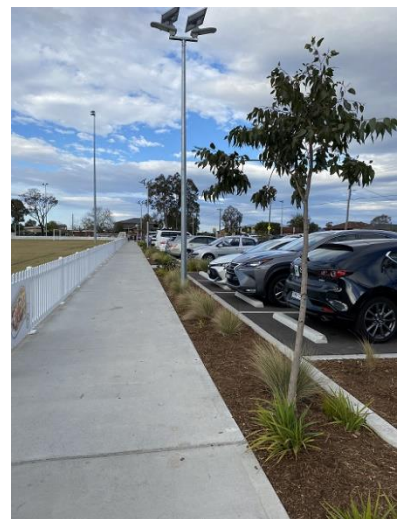
An automatic irrigation system with associated sprinklers, controllers, timers and connections waters the sports field. A dedicated sports field drainage system is connected to a buried water tank, pump and reticulation system.

2.5.5 Flora and fauna

Flora

Several vegetation typologies within Phillips Park include:

- ❑ Residential buffer – informal plantings along the eastern boundary to provide screening and transition between the residential dwellings and the park, consisting of native canopy and understory species.
- ❑ Shade trees – positioned along embankments on the perimeter of the sports fields, amongst passive recreational areas and shelters, outdoor gym and fitness circuits, to increase amenity and encourage user participation.
- ❑ Street trees – defining the site boundary along Reilly Street, Hill Road and Wonga Road. Typically native species.
- ❑ Feature trees – positioned at key nodes, including park and community building entrances, or mature trees with distinct form and character. Typically exotic, deciduous species.
- ❑ Plaza planting – evenly spaced trees providing spatial definition to hardscaped areas while creating strong axial lines along pathways.



Trees in Phillips Park include Smooth-barked Apple (*Angophora costata*), Swamp Oak (*Casuarina glauca*) and Spotted Gum (*Corymbia maculata*).



Street trees are planted to provide a green edge to the park and shade to users.

The Liverpool Biodiversity Management Plan 2012 indicates there are no endangered ecological communities within Phillips Park.

Fauna

No fauna surveys have been carried out in the park, so comprehensive information on fauna is not available.

2.6 Visual assessment

Phillips Park is approximately 3.2 hectares in size, including two sport fields (1.6 ha), community hub and surrounding park, passive recreation areas and adventure play area for all ages.

Phillips Park is located in a highly visible and prominent location with three street frontages, and has visual and physical connections to Lurnea Shopping Precinct on the western side. There's a strong indoor/outdoor connection which is integrated into the landscape.

The park is characterised by its open grassed nature largely due to the two sports fields, with the benched landform created to accommodate the fields.

The western boundary of the site is characterised by the community facility building and playground. The combination of topography and location of the community building restricts views into the site limiting passive surveillance from the west side.

Stands of native trees and small areas of garden bed and screen planting, mostly located around the park areas, creates and emphasises a sense of arrival and an inviting environment for visitors and spectators. The park areas invite people in which to walk, play, picnic or exercise. Due to the high visibility and lighting of the park, there is a sense of safety within a densely populated area.

2.7 Access and circulation

Phillips Park is easily accessible by foot, bicycle, public bus services, and by private and authorised vehicles.

An accessible network of formal and informal pedestrian pathways and road crossings link the park with adjoining residential areas and Lurnea shops. A network of formal and informal

pedestrian pathways link together around the park to enable people to access the informal recreation areas and to watch sport on the fields from all sides.



Phillips Park is cycle friendly, offering connectivity to a wider cycle network along Regional Route 4; 5.14 Lurnea Route [RR4] (Liverpool Bicycle Plan, 2018) which can provide bike access to suburban areas of Fairfield to Campbelltown and Glenfield via Lurnea, as an alternative route to the Hume Highway.

A bike parking rack for 12 bikes is located near the outdoor gym in the north-east corner.

Bus routes 865 (Liverpool-Casula Station) and 869 (Liverpool-Ingleburn) operate on streets adjoining Phillips Park. A bus shelter is located on the park verge in Reilly Street.

Access for maintenance and emergency vehicles is from Wonga Road into the carpark. This is the same vehicle entrance that is utilised by the public. The carpark off Wonga Road has been designated as an access route for emergency vehicles, as it ensures quick and unobstructed passage to reach nearby fields or open spaces during emergencies.

Within the park, the community hub is a flexible open space for community use catering for a range of community groups and users with potential for informal games. The hub also houses a café which opens to an open paved community space which connects to a playground and half basketball court.

The park is not entirely accessible for people with disabilities. Although toilets for people with disabilities and level access from carparks to some buildings and picnic facilities is provided, it is relatively difficult for people with disabilities to access the informal areas in the park. Two accessible parking spaces are provided in the carpark closest to the main entrance to the community hub, café and fields.

Directional and facility identification signage is available throughout the park.



2.8 Utilities

Connections to utility service infrastructure including electricity, water, sewer, gas, and telecommunications are available in Phillips Park.



Six solar panels on the roof of the community hub provide electricity to the power supply.








Mains water is available in the hub and across the site. An irrigation tank for the sporting fields is situated on the south-western side of the field, adjacent to an on-site stormwater storage tank, with a second on-site detention tank located in the north-west corner of the park.

2.9 Condition of the land, buildings and other improvements





The condition of Phillips Park and its buildings and structures is in Table 6.

Table 6 Condition of land, buildings and structures in Phillips Park

Area/ facility	Description	Condition	Images
Community Hub/ Facilities Building	<p>Porte Cochere and foyer</p> <p>Combined Areas - café, internet kiosk, waste enclosure and toilets</p> <p>Community Centre – large function room, multi-purpose room, boardroom, meeting room, offices, commercial kitchen, kitchenette, toilets and change facilities, storage spaces, fenced outdoor space</p> <p>Licensed Area – professional suite for community service provider, toilets</p> <p>Sport Amenities – home and away changing rooms, canteen, first aid, toilets, storage areas</p> <p>Vehicular service access</p> <p>Floorspace m2</p>	Very good. Recently constructed and maintained by Council	   
Community Sports Field	<p>1.3 hectare natural turf area with synthetic cricket wicket.</p> <p>Sports field is a cricket oval during summer.</p> <p>Two non-competition and training football fields for juniors to seniors during winter.</p>	Good. Recently constructed and maintained by Council	
Adventure Play Area	<p>Variety of proprietary and bespoke play equipment and structures suitable for age ranges 2 – 12 years.</p> <p>Sand and rubber soft fall surfacing</p>	Very good. Recently constructed and maintained by Council	

Area/ facility	Description	Condition	Images
Toddlers Play Area	Variety of proprietary and bespoke play equipment suitable for ages up to 2 years. Rubber soft fall surfacing	Very good. Recently constructed and maintained by Council	
Outdoor Gym Facilities	Gym equipment Instructional signage Rubber soft fall surfacing	Very good. Recently constructed and maintained by Council	
Flexible Sports /Multi-Court Area	Asphalt playing surface with coloured surface treatment Coloured linemarking for basketball (half-court), handball, soccer, cricket and netball Rebound wall with markings for soccer, cricket and other ball games	Very good. Recently constructed and maintained by Council	
Picnic Shelters	Timber shelters with metal roof	Very good. Recently constructed and maintained by Council	
Car Parking Area (accessed from Wonga Road)	Vehicle crossings Asphalt road pavement Linemarking	Very good. Recently constructed and maintained by Council	
External Paving and Footpaths	1.5m and 2.5m insitu concrete footpaths with broom brush finish Feature exposed aggregate insitu concrete paving. Decomposed granite paving Kerb ramps	Very good. Recently constructed and maintained by Council	
Fencing	0.9m high timber painted picket fencing around sports fields Black mesh netting between sports fields and Reilly Street	Very good. Recently constructed and maintained by Council	

Area/ facility	Description	Condition	Images
Structures	450mm high x 500mm wide insitu concrete seat/ retaining wall	Very good. Recently constructed and maintained by Council	
Lighting and Electrical (Park)	Sports field flood lighting to suitable Lux level for training and events. According to Australian Standard - Sports Lighting (AS 2560.2.3-2007) Part 2.3: Specific applications – Lighting for football (all codes), the lux level for training is 50 and 100 for competition and events. General park lighting Associated Main Switch Board (MSB), meter boxes, connections, pits etc.	Very good. Recently constructed and maintained by Council	 
Furniture	Bench seating Water bubblers Rubbish bins (separate general waste and recycling) Bicycle racks Bollards	Very good. Recently constructed and maintained by Council	  
Softworks	Mulched garden beds and tree pits Turfed areas Native and exotic trees Low maintenance native shrubs and groundcovers	Very good. Recently constructed and maintained by Council	

Area/ facility	Description	Condition	Images
Irrigation	Dedicated irrigation to sports field Drip irrigation in garden beds Pop-up sprinklers in turf areas Associated controllers, valves, connections, pits, meters etc.	Very good. Recently constructed and maintained by Council	
Drainage	Sand slit trenching and subsoil drainage connected to water tank Subsoil drainage in garden beds and tree pits Associated pumps, pipes, inspection openings, connections to sewer etc.	Very good. Recently constructed and maintained by Council	 
Artwork	Bespoke commissioned artwork	External artwork installed July 2023	

2.10 Uses of Phillips Park

2.10.1 Introduction

Users of Phillips Park participate in a variety of informal and organised active sporting, recreation and social/community activities offered by the facilities and settings in the park.

The catchment of park users varies from local (parkland) to district (sporting and community facilities) catchments depending on the use or activity.



Uses of facilities and settings in Phillips Park are set out below.

Table 7 Use of facilities and settings in Phillips Park

Item	Uses
Community facilities	
Community Hub	Classes, meetings, seminars, private hire, offices Seniors wellbeing and social group Cultural and community programs and activities Private family events Community facility hired for sporting and community/ social uses: Hub is open 98hrs a week and accessed 109.5hrs week. Matavai-Monday-Friday 4:30pm-9:30pm excluding public holidays Saturday 8:30am – 5:30pm NDIS- Mon to Friday 9am to 3pm Player and spectator facilities (canteen, toilets)
Wonderwood Café	Food and beverage Cafe-8am to 2.30pm Monday to Sunday
Park	
Play space	Children's play
Basketball court	Informal ball games
Outdoor gym	Informal fitness training
Aboriginal garden	Sitting, relaxing
Picnic tables/ shelters	Picnics, sitting, relaxing, watching sport
Seating	Sitting, relaxing, watching sport

Item	Uses
Sportsground	
Phillips Park sports fields	<p>Summer: Cricket Club Hire: 1 September - 29 February Tuesday, Thursday 3pm to 7pm – Saturday, Sunday 7am to 7pm 34.75 hours per week of use in summer</p> <p>Winter: Football Club Hire: 1 March - 31 August Monday to Friday 4pm to 10pm – Saturday, Sunday 8am to 5pm 50.75 hours per week of use in winter</p> <p>Other: year round – Fridays 9am to 2.30pm</p>
Player facilities: home and away teams	Shelter for home and away teams
Seating	Viewing sport and activities on the fields

Groups that wish to use the sport ground for seasonal hire complete an application form, where they agree to Council's Hire of Playing Fields Policy. The application is reviewed by council. Once approved, a confirmation letter is issued to the user group.

Casual hirers also complete an application form at least 10 days before use and agree to Council's terms and conditions for hire of sports grounds or passive parks.

2.10.2 Use agreements

Several use agreements apply to the use of land and facilities in Phillips Park as set out below.

Community facilities

Table 8 Use agreements for community facilities in Phillips Park

Type of use agreement	Licence	Licence	Licence
Licensor	Liverpool City Council (Crown Land Manager)	Liverpool City Council (Crown Land Manager)	Liverpool City Council (Crown Land Manager)
Licensee	Tunza Pty Ltd	MK Care Pty Ltd	Matavai Pacific Cultural Arts
Area	Café premises located in Lurnea Community Hub: 78m ² of café space (kitchen, serving area, indoor seating) located inside the building 80m ² of external concrete area to be used for outdoor seating	Professional suite located inside Lurnea Community Hub building. Includes toilets, store, cupboard	Multi-purpose room, large function room, and office no. 2
Permitted uses	Operation of café, including alfresco dining for customers of café	Office (NDIS service provider)	Run dance classes. Have access to rooms, storage cupboard, two kitchens, bathrooms

Minimum trading/ activity hours	Monday-Sunday 8:00am-2:30pm excluding public holidays 45.5 hours/week	Monday-Friday 9am-3pm Closed public holidays 30 hours / week	Monday-Friday 4.30pm – 9.30pm excluding public holidays Saturday 8.30am-5.30pm (multi-purpose room only) 34 hours/week
Exclusivity	Licence does not provide licensee with exclusivity in relation to the permitted use of premises. Licensor has right to allow others to use all or part of the licensed area while not in use by the licensee	Licence does not provide licensee with exclusivity in relation to the permitted use of premises. Licensor has right to allow others to use all or part of the licensed area while not in use by the licensee	Licence provides licensee with exclusivity in relation to office no. 2 only
Term	12 months	12 months	Not applicable
Commencement date	1 October 2022	3 September 2022	20 July 2023
Expiry date	30 September 2023	2 September 2023	ongoing
Option to renew	No	Not applicable	Not applicable
Key responsibilities of licensor	Fit out works for operation of safe and compliant café Keep premises in good repair and condition	Keep premises in good repair and condition	Keep premises in good repair and condition
Considerations	Licence may be terminated under s. 3.43 of the <i>Crown Land Management Act 2016</i> if Aboriginal land claim is successfully determined by the Minister	Licence may be terminated under s. 3.43 of the <i>Crown Land Management Act 2016</i> if Aboriginal land claim is successfully determined by the Minister	-

Sporting facilities

Several seasonal licence agreements apply for use of the sporting facilities at Phillips Park by sporting groups. The sports fields are open for booking during the following hours: 4-10pm Monday-Friday and 7am-10pm on weekends.

Table 9 Agreements for use of sporting facilities at Phillips Park

Licensee	South West Wanderers Football Club	Fairfield/Liverpool Cricket Association	Other groups
Licensor	Liverpool City Council as Crown Land Manager	Liverpool City Council as Crown Land Manager	Department of Education – Casula Public School
Facility/area	Sporting Fields, Community Hub - bathrooms, changing rooms and kitchen	Sporting Fields, Community Hub – bathrooms, changing rooms and kitchen	Sporting fields
Permitted use(s)	Carpark access, turning on/off flood lights, pre and post-match access for drinks, secure changing and depositing rubbish	Carpark access, turning on/off flood lights, pre and post-match access for drinks, secure changing and depositing rubbish	Local school carnivals and events

Licensee	South West Wanderers Football Club	Fairfield/Liverpool Cricket Association	Other groups
Season	Winter	Summer	Ad hoc events/year round
Permitted times	Monday to Friday 4pm to 10pm, Saturday and Sunday 8am to 5pm	Tuesday and Thursday 3pm to 7pm, Saturday and Sunday 7am to 7pm	Friday 9am to 2.30pm
Term and expiry	Annual	Annual	As required
Licensee responsibilities	Leave fields, bathrooms, hub free of rubbish, turn off lights, lock doors	-	-

Other use agreements

Bookings are taken by Council for casual use of Phillips Park including ceremonies, community events/fun day, group picnics, sport, filming, and family parties. Conditions of use for casual and seasonal hirers are set by Council.

Fees and charges for use of Phillips Park are included in Council's Fees and Charges Schedule and are reviewed every year.

2.11 Maintenance and cleaning

Phillips Park is maintained year-round by full time staff employed by Liverpool City Council. General maintenance tasks undertaken in the park, and their frequency, are outlined below:

- ☐ inspecting the park for litter 4 days per week (Monday, Wednesday, Saturday, Sunday). Bins are emptied 5 days a week (Monday, Wednesday, Friday, Saturday, Sunday).
- ☐ mowing the field of play once per week and the surrounds every three weeks.
- ☐ renovation of the sports fields (aeration, scarification, top-dressing) in spring-summer
- ☐ applying herbicide as needed, with two broadleaf weed sprays per year.
- ☐ fertilising four times a year
- ☐ pathways cleared or blown weekly.
- ☐ garden and tree maintenance as needed for regular servicing every 3 weeks.
- ☐ large scale under pruning and mulching once per year in winter.
- ☐ watering of the sports field 3 times per week in summer, and twice a week in spring and autumn.
- ☐ deep watering gardens once per week
- ☐ inspecting play equipment weekly (Level 1 inspection), every four weeks (Level 2), and yearly (Level 3 external inspection)
- ☐ spraying pests three times a year.

Other maintenance tasks include line marking in carparks, installation and repair of bollards, and lighting, etc. All other park maintenance tasks are done as required.

Cleaning of the Lurnea Community Hub is carried out to the below timetable.

Area	Frequency
Community Centre Multi-Purpose Room including the office space. Meeting Room Boardroom	Monday to Friday – time varies
Café toilets 3x	Monday to Friday – time varies
Recreation/Events toilets	Tuesday and Thursday – time varies

2.12 Revenue and costs

The costs of maintaining Phillips Park exceed income from use of the park, with an approximate cost recovery of 67%.

Approximate annual revenue from use of Phillips Park in 2022-23 is \$112,000 and is derived from:

- ☐ Licence agreements for use of Phillips Park
- ☐ Café agreement
- ☐ Hire of sports fields by seasonal sporting groups and casual hire by Casula Public School
- ☐ Hub room/space hire:
 - Casual – Active Fest – Young people sports
 - Matavai – Multicultural arts and activities
 - Permanent – Collective Leisure – Seniors wellbeing and social group
 - Global Islamic Youth Centre – cultural programs and activities

Direct major ongoing costs associated with Phillips Park include:

- ☐ Maintenance of Community Hub building (average \$67,750 per year)
- ☐ Cleaning, security and presentation of Community Hub (\$40,000 per year)
- ☐ Maintaining the playing surface for district sporting events (\$30,000 per year)
- ☐ Operation of the floodlights (\$10,000 per year)
- ☐ Maintenance of the park (\$10,000 per year)
- ☐ Water used for irrigation (\$8,250 per year).

3 PLANNING CONTEXT

3.1 Introduction

This section describes the wider legislative and policy framework applying to Phillips Park.

Full versions of the legislation referred to below are found on-line at www.legislation.nsw.gov.au and www.austlii.edu.au. Liverpool City Council's website is www.liverpool.nsw.gov.au.

Table 10 outlines the national, state, regional and local planning context which influences the use, development and management of Phillips Park.

Table 10 Planning context of Phillips Park

	Land use planning and management	Open space / active and informal recreation	Community and culture	Environment
International		International Charter of Physical Education, Physical Activity and Sport United Nations Convention on the Rights of the Child	United Nations Convention on the Rights of Persons with Disabilities 2006	International climate change commitments
Commonwealth	<i>Native Title Act 1993</i> <i>Telecommunications Act 1997</i>	Sport 2030 Australian Standards for Play Spaces Australian Human Rights Commission Advisory Note on streetscape, public outdoor areas, fixtures, fittings and furniture 2013	<i>Native Title Act 1993</i> <i>Disability Discrimination Act 1992</i> Australian National Disability Strategy 2021-2031 <i>Work Health and Safety Act 2011</i> Australian Standards for access for people with disabilities, built facilities, and environmental management systems	Intergovernmental Agreement on the Environment 1997
NSW	<i>Aboriginal Land Rights Act 1983</i> <i>Crown Land Management Act 2016</i> <i>Local Government Act 1993</i>	NSW Public Open Space Strategy 2022 NSW Public Spaces Charter NSW Public Spaces Practitioner's Guide	<i>National Parks and Wildlife Act 1974</i> <i>Heritage Act 1977</i>	<i>Pesticides Act 1999 and Pesticides Regulation 2017</i> <i>Water Management Act 2000</i>

	Land use planning and management	Open space / active and informal recreation	Community and culture	Environment
	<i>Local Government (General) Regulation 2021</i> <i>Environmental Planning and Assessment Act 1979</i> <i>Roads Act 1993</i> <i>Local Land Services Act 2013</i> <i>SEPP (Transport and Infrastructure) 2021</i> Crown Land 2031 – State Strategic Plan for Crown Land (2021)	Great Public Spaces Guide Great Public Spaces Toolkit COVID Safe Public Space Guide NSW Smart Public Open Spaces Guide NSW Smart Places Playbook Greener Places 2017 Draft Greener Places Design Guide (Issue 04 2020): 1. Open space for recreation, 2. Urban tree canopy; 3. Bushland and Waterways Everyone Can Play Guideline for Inclusive Playspaces 2019 <i>Companion Animals Act 1998</i> and Regulation 2008 NSW Premier's Priorities Better Placed Policy Her Sport Her Way: Women in Sports Future Sports Plans Delivering Sport and Active Recreation in NSW	<i>Anti-Discrimination Act 1997</i> <i>Disability Inclusion Act 2014</i> NSW Disability Inclusion Action Plan 2020-2025 NSW Ageing Strategy NSW Strategic Plan for Children and Young People 2022-2024	<i>Biosecurity Act 2015</i> <i>Resilience and Hazards SEPP 2021</i> SEPP (Vegetation in Non-Rural Areas) 2017 <i>Protection of the Environment Operations Act 1997</i> <i>Local Land Services Act 2013</i> <i>Smoke-free Environment Act 2000</i> and <i>Smoke-free Environment Regulation 2016</i> <i>Soil Conservation Act 1938</i> <i>National Parks and Wildlife Act 1974</i>
Sydney	A Metropolis of Three Cities: Greater Sydney Region Plan 2017	50-Year Vision for Greater Sydney's Open Space and Parklands 2021 Greater Sydney Green Grid 2017 Greater Sydney Outdoors Survey 2021		Sydney Metropolitan Catchment Action Plan 2013-2023 Greater Sydney Regional Strategic Weed Management Plan 2017-2022 5MT for Greater Sydney
Regional/ District	Western Sydney District Plan Western Sydney City Deal	Sydney Green Grid – South West District Western City District Sport Facility Plan	South West Metropolitan Regional Emergency Management Plan 2017	

	Land use planning and management	Open space / active and informal recreation	Community and culture	Environment
Liverpool LGA	<p>Liverpool Local Strategic Planning Statement: Connected Liverpool 2040</p> <p>Liverpool Community Strategic Plan 2022-2032</p> <p>Liverpool Local Environmental Plan 2008</p> <p>Liverpool Contributions Plan-Established Areas 2018</p> <p>Policies:</p> <p>Property Acquisition 2018</p> <p>Signage on Council Owned Land</p>	<p>Liverpool Green Grid Implementation Study 2020</p> <p>Parks and Open Space Asset Management Plan</p> <p>Recreation, Open Space and Sports Strategy 2018-2028</p> <p>Bike Plan 2018-2023</p> <p>Policies:</p> <p>Hire of Playing Surfaces 2015</p> <p>Mobile Food Vehicles</p>	<p>Aboriginal Reconciliation Action Plan 2017-2020</p> <p>Disability Inclusion Action Plan 2017-2021</p> <p>Community Facilities Strategy 2017</p> <p>Community Facilities Action Plan 2019</p> <p>Cultural Strategy 2017-2021</p> <p>Crime Prevention Plan 2019-21</p> <p>Homelessness Strategy and Action Plan</p> <p>Policies:</p> <p>Draft Social Justice</p> <p>Cultural Policy</p> <p>Public Arts</p> <p>Public Safety</p> <p>CCTV</p> <p>Markets</p>	<p>Sustainable Resilient Liverpool Strategy 2020</p> <p>Biodiversity Management Plan 2012</p> <p>Climate Action Plan</p> <p>Policies:</p> <p>Asbestos Policy 2020</p> <p>Climate Change</p> <p>Tree Management 2016</p> <p>Water Management</p>
Phillips Park Plan of Management				

Key legislation and planning requirements are set out below.

3.2 Commonwealth legislation

3.2.1 Native Title Act 1993

The Commonwealth *Native Title Act 1993* recognises and protects the traditional ownership and interest in land and waters that indigenous Australians hold according to their traditions, laws and customs. The objectives of the Native Title Act are to:

- ☐ provide for the recognition and protection of native title
- ☐ establish ways in which future dealings affecting native title may proceed and to set standards for those dealings
- ☐ establish a mechanism for determining claims to native title
- ☐ provide for, or permit, the validation of past acts invalidated because of the existence of native title.

The Act describes the process for the recognition of native title rights, including mechanisms for Aboriginal and Torres Strait Islander People to establish the existence of native title, lodge native title claims, determine and validate the extinguishment of native title, and dealing with land and waters where native title persists.

All Crown land in NSW can be subject to a native title claim under the Native Title Act. A native title claim does not generally affect Crown land where native title has been extinguished or it is considered excluded land.

The Native Title Act may affect use of Crown land, particularly development and granting of tenure. Under the Crown Land Management Act it is mandatory for Council to nominate or engage a qualified Native Title Manager who provides advice regarding how Council's dealings and activities on Crown land can be valid or not valid in accordance with the Native Title Act. Council must obtain the written advice from a Native Title Manager that Council complies with any applicable provisions of the native title legislation when:

- ☐ granting leases, licences, permits, forestry rights, easements or rights of way over the land
- ☐ mortgaging the land or allowing it to be mortgaged
- ☐ imposing, requiring or agreeing to covenants, conditions or other restrictions on use (or removing or releasing, or agreeing to remove or release, covenants, conditions or other restrictions on use) in connection with dealings involving the land
- ☐ approving (or submitting for approval) a plan of management for the land that authorises or permits any of the kinds of dealings referred to above.

The NSW *Crown Land Management Act 2016* requires that on Crown land (including where managed by a local council) native title rights/interests must be addressed (unless native title has been surrendered, extinguished or legally determined to no longer exist). Any dealings in land or water by a Crown land manager that affect (impair or extinguish) native title are classified as "future acts" and must comply with the Act. Examples of a "future act," on Crown land, might include the granting of freehold title, or a lease or licence, or the construction of public works. The Native Title Act sets out procedures to follow before such "future acts" can be validly carried out.

Liverpool City Council has complied with the requirements of the *Native Title Act 1993* and sought and considered written advice from an accredited Native Title Manager, under the provisions of Section 3.23 of the *Crown Land Management Act 2016* and Division 2 of the *Local Government Act 1993*.

3.2.2 Telecommunications Act 1997

The *Telecommunications Act 1997* (Cth) provides for telecommunication facilities being permitted on community land without authorisation in a Plan of Management.

3.3 NSW government legislation and plans

The NSW legislation most affecting use and management of Phillips Park is the *Crown Land Management Act 2016*, *Aboriginal Land Rights Act 1983*, *Local Government Act 1993*, and the *Environmental Planning and Assessment Act 1979*.

3.3.1 Crown Land Management Act 2016

Most of Phillips Park is Crown land. Crown land in NSW is governed by the *Crown Land Management Act 2016*, which provides a framework for the state government, local Councils and members of the community to work together to provide care, control and management of Crown reserves. Liverpool City Council is Crown land manager under the *Crown Land Management Act 2016* and continues to have management responsibility for Phillips Park.

Under Section 1.4 of the CLM Act, Crown land is required to be managed according to the objects and principles of Crown land management (refer to Section 4 of this Plan).

Section 3.21 of the *Crown Land Management Act 2016* authorises a local Council that has management responsibility for an area of dedicated or reserved Crown land (a “council manager”), as Liverpool City Council does for Phillips Park, to manage that land in accordance with the public land provisions of the *Local Government Act 1993*. With some exceptions, Section 3.22(1) of the *Crown Land Management Act 2016* requires that a Council manager of dedicated or reserved Crown land “must manage the land as if it were community land under the *Local Government Act 1993*” and has “for that purpose all the functions that a local Council has under that Act in relation to community land (including in relation to the leasing and licensing of community land)”. Notwithstanding, Crown land must be managed in accordance with the purpose(s) of the land and cannot be used for an activity incompatible with its purpose(s).

Section 3.23 of the *Crown Land Management Act 2016* requires a Council manager of dedicated or reserved Crown land to:

- ❑ categorise the land to one or more categories of community land referred to in Section 36(4) of the *Local Government Act 1993*. The assigned category(s) must be closely related to the purpose(s) for which the land is dedicated or reserved. The proposed multiple categorisations of Phillips Park which correspond with the current reserve purposes of Public Recreation and Public Hall is in Figure 9.
- ❑ prepare and adopt a Plan of Management for the dedicated or reserved Crown land in accordance with the Plan of Management provisions of Division 2 of Part 2 of Chapter 6 of the *Local Government Act 1993*.

The *Crown Land Management Act 2016* provides that any existing lease, licence or permit issued under the *Crown Lands Act 1989* will continue for its agreed term. From 1 July 2018 all new leases, licences and permits are issued under the new legislation.

Section 3.15 of the CLM Act also allows the Minister to make, and publish in the NSW Government Gazette, Crown land management rules “for or with respect to the management of dedicated or reserved Crown land by Crown land managers”.

The *Crown Land Management Regulation 2018* supports the new *Crown Land Management Act 2016*. Crown Land Managers must comply with Crown land regulations which prescribe principles and rules relating to the use and management of Crown land in NSW.

Crown land has significant spiritual, social, cultural and economic importance to the Aboriginal people of NSW. The Crown Land Management Act recognises and supports Aboriginal rights, interests and involvement in Crown land.

Crown Land 2031 – State Strategic Plan for Crown Land June 2021

This 10-year vision will guide how Crown land in NSW will be used for the years to come.

The plan includes a roadmap of priorities, outcomes and enablers that are all steps in delivering a vision where Crown lands supports resilient, sustainable and prosperous communities across NSW. The plan also sets out an approach that will enable the use of Crown land to evolve to meet changing community needs.

3.3.2 Aboriginal Land Rights Act 1983

The *Aboriginal Land Rights Act 1983* (ALR Act) recognises the rights of Aboriginal people in NSW. The Act seeks to compensate Aboriginal peoples (who may or may not also be native title holders) for past dispossession, dislocation and removal of land in NSW.

Aboriginal land claims may be placed on any Crown land in NSW. The Department of Planning and Environment is responsible for investigating claims as defined in the ALR Act. If a claim is established, the land is transferred to the Aboriginal Land Council as freehold land.

At the time of preparing this Plan of Management the Crown reserves subject to this Plan of Management are affected by an undetermined Aboriginal land claim.

3.3.3 Local Government Act 1993

Classification

Lots 281, 282, 346, 416, 417 DP 752060 in Phillips Park are owned by Liverpool City Council and are classified as community land under the *Local Government Act 1993*. Council owned land which is classified as 'community' land must be managed and kept for the purposes of the community. Community land must be managed according to the *Local Government Act 1993* and the *Local Government (General) Regulation 2021*.

Community land:

- ☐ must have a Plan of Management prepared for it, which sets out guidelines for use and management of the land. Until a Plan of Management is adopted, the nature and use of the land must not change.
- ☐ must be kept for the use of the general community and must not be sold. Council has no power to sell, exchange or otherwise dispose of community land, except for the purpose of enabling that land to become, or be added to, a Crown Reserve or land reserved or dedicated under the *National Parks and Wildlife Act 1974*.
- ☐ cannot be leased or licensed for a period of more than 21 years, or for 30 years with consent from the Minister.

Categorisation

Community land must be categorised in accordance with the *Local Government Act 1993*. A category assigned to community land, using the guidelines for categorisation in the *Local Government (General) Regulation 2021*, reflects Council's intentions for future management and use of the land.

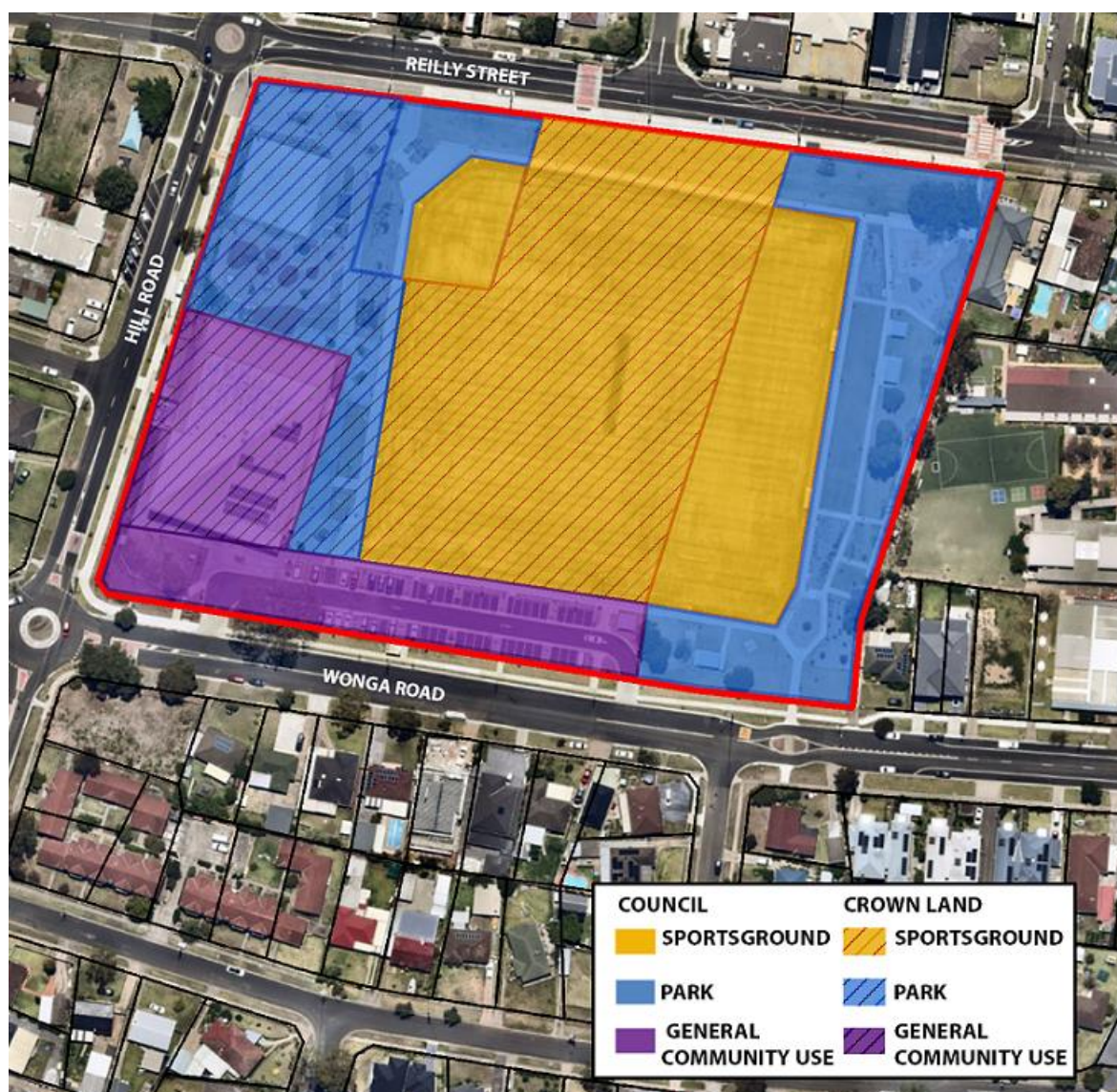
The *Crown Land Management Act 2016* requires categorisation of Crown land according to the *Local Government Act 1993* and consistent with the public purpose(s) of the Crown reserve.

Phillips Park was categorised as Sportsground in the adopted Generic Plan of Management for Sportsgrounds 2007. The adopted Generic Plan of Management: Community Facilities 2005 applied to the George Bates Community Centre and Phillip Park Office which were categorised as General Community Use.

The proposed categorisation of Crown land in Phillips Park as Sportsground, Park and General Community Use was approved by DPE-NSW Crown Lands in July 2023. These initial categorisations of Phillips Park, noted in existing Plans of Management, were reviewed and this site-specific plan now includes the categories of Sportsground, General Community Use and Park to best reflect the current and future uses of Phillips Park.

Figure 9 shows the proposed categorisation of community and Crown land in Phillips Park.

Figure 9 Proposed categorisation of Phillips Park



The guidelines and core objectives of the Park, Sportsground and General Community Use categories are set out below.

Table 11 Guidelines for categories of Crown and community land at Phillips Park

Category	Guidelines ¹	Areas of Phillips Park
Sportsground	Land that is used or proposed to be used primarily for active recreation involving organised sports or the playing of outdoor games.	Sporting fields and surrounds
Park	Land that is, or is proposed to be, improved by landscaping, gardens or the provision of non-sporting equipment and facilities, for use mainly for passive or active recreational, social, educational and cultural pursuits that do not unduly intrude on the peaceful enjoyment of the land by others.	Park entries Half basketball court Play spaces Outdoor gym Picnic shelters Hard and soft landscaping

Category	Guidelines ¹	Areas of Phillips Park
General Community Use	Land that may be made available for use for any purpose for which community land may be used, whether by the public at large or by specific sections of the public.	Lurnea Community Hub Carpark

¹ Local Government (General) Regulation 2021

Refer to Section 4.5 for the core objectives of the Park, General Community Use and Sportsground categories.

Use agreements

The requirements of the *Local Government Act 1993* regarding leases, licences and other estates are in Section 6.

3.3.4 Environmental Planning and Assessment Act 1979

The *Environmental Planning and Assessment Act 1979* (EPA Act) establishes the statutory planning framework for environmental and land use planning in NSW through:

- ❑ State Environmental Planning Policies (SEPPs).
- ❑ Local Environmental Plans (LEPs). The Liverpool Local Environmental Plan 2008 applies to Phillips Park.

State Environmental Planning Policy (Transport and Infrastructure) 2021

The SEPP (Transport and Infrastructure) assists local Councils and communities by simplifying the process for providing essential infrastructure and enabling greater flexibility in the location, development and maintenance of infrastructure and service facilities. It includes specific planning provisions and development controls for a range of infrastructure works or facilities including parks and other public reserves, roads, emergency services, electricity delivery, and telecommunications networks. The clauses relevant to permissible works at Phillips Park are in Section 5 of this plan.

3.4 Liverpool City Council plans

The local planning framework is governed by the Liverpool Local Strategic Planning Statement, Community Strategic Plan, Delivery Plan and Operational Plan, the Liverpool Local Environmental Plan 2008, and Development Control Plan.

4 BASIS FOR MANAGEMENT OF PHILLIPS PARK

4.1 Introduction

This section defines the specific roles and objectives for Phillips Park based on community values and management directions of Liverpool City Council and the Department of Planning and Environment-NSW Crown Lands.

4.2 The local community

The characteristics of the 10,057 residents who lived in the suburb of Lurnea at the 2021 Census are:

- ☐ 2.6% identify as Aboriginal and/or Torres Strait Islander
- ☐ 42% were born overseas, with the main countries of birth being Iraq (10%), Lebanon (6%) and Vietnam (3%). Key community languages are Arabic and Vietnamese.
- ☐ live in a household comprising couples with children (38%), lone person (19%), and one parent (18%)
- ☐ mainly parents aged 25 to 39 years (32%) and their children aged 5 to 11 years (12%)
- ☐ median age = 32 years
- ☐ live in a household with an average of 3.18 people which earns a median household income of \$1,239 per year
- ☐ live in a separate house (75% of dwellings).
- ☐ have access to at least one car (81%).

4.3 Community and stakeholder engagement

4.3.1 Introduction

A summary of feedback received from the community during preparation of this plan is provided below.

4.3.2 Process of community and stakeholder engagement

Community and stakeholder engagement relevant to this Plan of Management was undertaken in two stages:

1. Community needs assessment in 2016-2018
2. Public exhibition of the Draft Plan of Management in late 2023.

Issues and suggestions raised are addressed in the Action Plan tables in Section 6.

Further opportunities for engagement with the community will be undertaken through public exhibition of the Draft Plan of Management, at which time members of the community are invited to provide further comment and submissions.

4.4 Community values of Phillips Park

The Liverpool and Lurnea communities and park users value various aspects of Phillips Park for different reasons. By understanding the reasons why the community and users value Phillips Park, the role that the community expects Phillips Park to play in the future may be determined.

The community of Liverpool City places a high value on sportsgrounds, community facilities and parks which are an integral part of the area in which they live.

The values outlined in Table 12 below reflect the outcomes from local residents and park users the community engagement process in 2016.

Table 12 Values of Phillips Park

Value	Values of Phillips Park
Community/social	Meeting place Community space to build community pride and cohesion Provide for needs of family, sporting and school users
Sport and recreation	Sporting fields for a range of team sports Recreation opportunities for families
Open space	Valuable open green space in an urban area Good size for the area
Access	Centrally located to shops, transport and residential areas Easy bus access and vehicle parking

The sportsgrounds at Phillips Park have value in that they:

- ☐ are an integral part of the open space system in the Liverpool LGA
- ☐ are buffers to the built environment
- ☐ provide natural vegetation and habitats for fauna
- ☐ contribute to the quality of life
- ☐ are facilities with a specific public purpose
- ☐ can be used by all members of the local community
- ☐ are focal points for the local community
- ☐ are predominantly used by the local community
- ☐ are adaptable for a variety of uses
- ☐ have ancillary facilities that support usage
- ☐ provide opportunities for sport and recreation activities
- ☐ support a range of health, play, charitable and fundraising activities
- ☐ support a range of educational, environmental and rehabilitation activities
- ☐ support a range of social, community, family, religious and cultural activities.

4.5 Vision and management objectives for Phillips Park

4.5.1 State government

Principles of Crown land management

Phillips Park will be managed according to the principles of Crown land management embodied in the *Crown Land Management Act 2016* which are:

- (a) that environmental protection principles be observed in relation to the management and administration of Crown land, and
- (b) that the natural resources of Crown land (including water, soil, flora, fauna and scenic quality) be conserved wherever possible, and
- (c) that public use and enjoyment of appropriate Crown land be encouraged, and
- (d) that, where appropriate, multiple use of Crown land be encouraged, and
- (e) that, where appropriate, Crown land should be used and managed in such a way that both the land and its resources are sustained in perpetuity, and
- (f) that Crown land be occupied, used, sold, leased, licensed or otherwise dealt with in the best interests of the State consistent with the above principles.

Core objectives for categories of community and Crown land

Phillips Park is categorised as Sportsground, Park and General Community Use as shown in Figure 9.

Phillips Park will be managed according to the core objectives under the *Local Government Act 1993* for each relevant category for Crown and community land as set out below.

Sportsground

The core objectives for community land categorised as **Sportsground** are to:

- ☐ encourage, promote and facilitate recreational pursuits in the community involving organised and informal sporting activities and games.
- ☐ ensure that such activities are managed having regard to any adverse impact on nearby residences.

Park

The core objectives for community land categorised as **Park** are to:

- ☐ encourage, promote and facilitate recreational, cultural, social and educational pastimes and activities
- ☐ provide for passive recreational activities or pastimes and for the casual playing of games
- ☐ improve the land in such a way as to promote and facilitate its use to achieve the other core objectives for its management.

General Community Use

The core objectives for community land categorised as **General Community Use** are to:

- ☐ promote, encourage and provide for the use of the land, and to provide facilities on the land, to meet the current and future needs of the local community and of the wider public in relation to:
 - public recreation and the physical, cultural, social and intellectual welfare or development of individual members of the public.
 - purposes for which a lease, licence or other estate may be granted in respect of the land (other than the provision of public utilities and works associated with or ancillary to public utilities).

Reserve purposes

The Crown land within Phillips Park will be managed consistent with its purposes of Public Recreation and Public Hall.

4.5.2 Council objectives

Planning objectives relevant to Phillips Park are outlined below.

Table 13 Liverpool City Planning priorities

Theme	Planning Priority	Council will:	Actions:
Liveability: Our Home	6: High-quality, plentiful and accessible community facilities, open space and infrastructure aligned with growth	Ensure community facilities, open space and recreation facilities meet the needs of a growing population across the entire LGA	6.4: Develop community and recreation hub at Phillips Park, Lurnea (short term)
		Ensure place-based integrated services by co-locating social services within neighbourhoods	
		Encourage integrated planning with community facilities for all major new and redeveloped recreation precincts	

Source: Local Strategic Planning Statement

Community Strategic Plan 2022-2032

Council's Vision for Liverpool City is: A Vibrant Global City of Lifestyle and Opportunity.

Objectives and strategies following on from the vision are in Table 14.

Table 14 Objectives and strategies of Liverpool Community Strategic Plan

Strategic Objectives	10-year strategies
Healthy, Inclusive, Engaging	Improve liveability and quality of life for the community by delivering vibrant parks, places and facilities
	Support an inclusive community by fostering access and equity for all
	Deliver great and exciting events and programs for our people and visitors
	Support active and healthy lifestyles by improving footpaths, cycleways and walkways and other infrastructure that promotes and supports active transport
Liveable, Sustainable Resilient	Deliver a beautiful, clean and inviting city for the community to enjoy
	Deliver effective and efficient planning and high-quality design to provide best outcomes for a growing city

Land use zoning objectives

Liverpool City Council's objectives for the RE1 Public Recreation zone are to:

- ☐ enable land to be used for public open space or recreational purposes.
- ☐ provide a range of recreational settings and activities and compatible land uses
- ☐ protect and enhance the natural environment for recreational purposes

- ☐ provide sufficient and equitable distribution of public open space to meet the needs of residents
- ☐ ensure the suitable preservation and maintenance of environmentally significant or environmentally sensitive land.

Liverpool City Council Disability Inclusion Action Plan 2017-2021

Council's strategies regarding disability inclusion are in Table 15.

Table 15 Strategies for disability inclusion

Disability Inclusion Focus Area	Strategies	Actions
Creating Liveable Communities	2.1 Improve access and inclusion in parks, playgrounds and sporting facilities	Include disability access requirements in sport and recreation facilities renewal and upgrade program
	2.2 Support programs that increase social inclusion and community connection	Investigate options to encourage people with disability accessing cultural and leisure programs and events
	2.3 Contribute towards liveable and accessible public places	Undertake audits of Council facilities for accessibility as required
	2.4 Continuously upgrade and renew Council's assets to deliver above compliance accessibility	Incorporate specific considerations for needs of people with disability in Council's Facilities Strategy, including inclusive programming and accessibility requirements
	2.6 Improve accessible paths of travel to and parking at key destinations	Evaluate availability of accessible parking across the LGA, particularly parking close to services

Liverpool Recreation, Open Space and Sports Strategy (2018)

Council's vision for the Liverpool LGA under this strategy is:

"To create best practice recreation, open space and sports facilities for the community that connect residents and foster a healthy community."

Guiding principles for open space management, sports and recreation facilities are:

- ☐ Planning for the future
- ☐ Creating a 'sense of place'
- ☐ Equity and access
- ☐ Multi-purpose
- ☐ Connections
- ☐ Promoting social capital
- ☐ Green infrastructure
- ☐ Safety and security
- ☐ Commercial development
- ☐ Building partnerships.

Council's vision for the management of sportsgrounds in the Recreation, Open Space And Sports Strategy 2018-2028 is:

A network of sustainable sportsgrounds that best meets the needs of formal activities, sports and games as well as informal wider community use, whilst minimising any negative impacts on surrounding residents and adjoining land uses and natural assets.

Council aims to ensure the role of its sportsgrounds is to:

- ☐ provide value for money through their cost effective and efficient management
- ☐ provide an acceptable level of customer satisfaction
- ☐ be adaptable and can cater for a variety of uses
- ☐ meet the changing demands of the local community
- ☐ meet relevant standards and legislative requirements.

Phillips Park has been identified in the Recreation, Open Space and Sports Strategy (Liverpool Council, 2017) as a pilot project and is currently a strategic project-action in the Local Sports Strategy section (10.5) to demonstrate the economic and social benefits of a community and recreational hub model.

Community Facilities Strategy (2017)

Lurnea has been identified in the Community Facilities Strategy (Liverpool Council, 2017) as a key growth precinct within the Liverpool Local Government Area (LGA). Council's vision underpinning this strategy is:

"To build a world-class 21st century network of multi-purpose community facilities that inspire and connect residents, and act as focal points for community life."

4.5.3 Vision for Phillips Park

Council's vision for Phillips Park is:

"Phillips Park will be considered a valuable asset by the local community and act as a primary hub that supports the delivery of physical, social and mental wellness initiatives.

It will become a focal point for community life for residents of Lurnea, where people from all backgrounds come to meet, share ideas, learn, and most importantly have fun.

It will promote Lurnea as a liveable, vibrant, healthy, and exciting village contributing to the cultural identity of Liverpool.

It will support the renewal of the Lurnea Village Centre and promote investment more generally in Lurnea.

A new multi-purpose community facility, major play space and both formal and informal recreation opportunities will provide a diverse range of age and culturally appropriate opportunities that unlock and harvest the skills and knowledge in Lurnea."

4.5.4 Management principles and objectives for Phillips Park

Following on from the values of and vision for Phillips Park, it is important to establish some management principles against which recommendations for uses and development of the park will also be made. As owner of land within the park and Crown Land Manager, Liverpool City Council intends to manage Phillips Park to:

- ☐ preserve the aspects of the park that are particularly valued
- ☐ keep major changes to the park to a minimum
- ☐ limit additional developments that do not relate to the park's roles

- ☐ ensure continued public access
- ☐ continue to provide high quality and well-maintained facilities
- ☐ maintain the current balance of sporting/active recreation facilities to local informal recreation areas
- ☐ provide opportunities for informal recreation, community uses, cultural activities, and social interaction
- ☐ minimise intensification of uses that have impacts on park users and the local community
- ☐ ensure future uses are compatible with existing activities and the carrying capacity of facilities and settings
- ☐ ensure safety of visitors to the park
- ☐ build on the Park's strengths as a sporting venue
- ☐ strengthen community and cultural use
- ☐ promote best value by ensuring a balance between social and financial benefits.

Council has undertaken community consultation with local residents and stakeholders in 2016 and more recently. The community's priorities and objectives for Phillips Park are to:

- ☐ provide flexible and affordable spaces for a broad range of community activities, programs and services
- ☐ deliver improved social and educational outcomes for children as well as educational and employment outcomes for young people
- ☐ increase opportunities for the community to recreate, socialise and stay healthy
- ☐ provide publicly accessible toilets, amenities and sports changing rooms
- ☐ facilitate a safe and well maintained park and suburb
- ☐ ensure an inclusive park that builds community pride and cohesion
- ☐ provide a park for informal and community use
- ☐ retain open space for local sports
- ☐ ensure a balance between local sport and recreation
- ☐ cater for informal recreation activities within the park
- ☐ promote greater community use of the park through activation and programs
- ☐ facilitate cultural and place making activities
- ☐ ensure sustainability through effective governance and management.

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5 FUTURE USES AND DEVELOPMENTS

5.1 Permitted future uses and developments

5.1.1 Introduction

Phillips Park will continue to be developed and used for a broad range of permitted uses consistent with the public purposes of the Crown reserve and its categorisation.

5.1.2 Legislative requirements

Introduction

Permissible uses and developments at Phillips Park must be in accordance with relevant legislation, particularly:

- ☐ Crown Land Management Act 2016:
 - reserve purposes
 - any interests and rights granted under the *Crown Land Management Act 2016*.
- ☐ Native Title Act 1993
 - future acts and public works
- ☐ Aboriginal Land Rights Act 1983
 - the inchoate interests of Aboriginal people where an undetermined Aboriginal Land Claim exists
- ☐ Local Government Act 1993:
 - guidelines for and core objectives of the relevant categories of community land under the *Local Government Act 1993* and the *Local Government (General) Regulation 2021*.
- ☐ SEPP (Transport and Infrastructure) 2021
- ☐ Liverpool Local Environmental Plan 2008: zoning
- ☐ Liverpool Development Control Plan 2008
- ☐ uses for which leases, licences and other estates may be granted on community and Crown land under the *Local Government Act 1993*, *Crown Land Management Act 2016*, and the *Crown Land Management Regulation 2018*.
- ☐ Commonwealth legislation.
- ☐ Council policies.
- ☐ any interests held on title.

Crown Land Management Act 2016

Use of Crown land must be consistent with:

- ☐ the principles of Crown land management

- ☐ the public purposes for Public Recreation and Public Hall under the *Crown Land Management Act 2016*
- ☐ any interests and rights granted under the *Crown Land Management Act 2016*.

Native Title Act 1993

Native title rights and interests must be considered on Crown land unless native title has been extinguished or surrendered or determined by a court to no longer exist.

When proposing any act that may affect native title on Crown land or Crown reserves the act must be authorised through Part 2 Division 3 of the *Native Title Act 1993*.

Examples of acts which may affect native title on Crown land or reserves managed by Council include:

- ☐ construction of new buildings and other facilities such as toilet blocks, walking tracks, tennis courts, grandstands and barbecues
- ☐ construction of extensions to existing buildings
- ☐ construction of new roads or tracks
- ☐ installation of infrastructure such as powerlines, sewerage pipes, etc.
- ☐ creation of an easement
- ☐ issue of a lease or licence
- ☐ undertaking of major earthworks.

The *Native Title Act 1993* also contains provisions regarding public works. The Act defines a public work as:

- (a) any of the following that is constructed or established by or on behalf of the Crown, or a local government body or other statutory authority of the Crown, in any of its capacities:
 - (i) a building, or other structure (including a memorial), that is a fixture; or
 - (ii) a road, railway or bridge; or
 - (iia) where the expression is used in or for the purposes of Division 2 or A of Part 2--a stock-route; or
 - (iii) a well, or bore, for obtaining water; or
 - (iv) any major earthworks; or
- (b) a building that is constructed with the authority of the Crown, other than on a lease.

Major earthworks are defined as: earthworks (other than in the course of mining) whose construction causes major disturbance to the land, or to the bed or subsoil under waters.

To undertake a future act (including the adoption of a Plan of Management) on Crown land, Council must comply with the future act provisions of the *Native Title Act 1993* and meet the requirements of Section 8.7 the *Crown Land Management Act 2016*. Generally, Section 24JA of the *Native Title Act 1993* allows most actions that a Council would want to undertake on Crown land. To utilise Section 24JA the reservation must have been validly created prior to 23 December 1996. Council will be able to utilise Section J for future acts over the part of Reserve R.83052 comprising Phillips Park.

Where it is proposed to construct or establish a public work on reserved or dedicated Crown land, where native title is not extinguished, prior to approval Council will notify and give an opportunity to comment any representative Aboriginal/Torres Strait Islander bodies, registered native title bodies corporate and registered native title claimants in relation to the

land or waters covered by the reservation or lease as required under the *Native Title Act 1993*.

Aboriginal Land Rights Act 1983

The *Aboriginal Land Rights Act 1983* provides land rights for Aboriginal people in NSW. The lodgement of an Aboriginal land claim by a Land Council creates an inchoate (unformed) interest in the land. The full extent of that interest is not known until the claim is investigated and a determination is made by the relevant Minister.

A Plan of Management must consider the inchoate interests of Aboriginal people where an undetermined Aboriginal Land Claim exists.

Local Government Act 1993

According to the *Local Government Act 1993* and the *Local Government (General) Regulation 2021*, uses and developments on land classified as community land must be consistent with the guidelines for each relevant category and the core objectives of the relevant category. The guidelines and core objectives for the Sportsground, Park, and General Community Use categories which apply to Phillips Park are outlined above.

All activities which are consistent with the guidelines for categorisation as Sportsground, Park, and General Community Use which meet the core objectives of those categorisations, are expressly authorised by this Plan.

Liverpool Local Environmental Plan 2008

The Liverpool Local Environmental Plan 2008 sets out in general terms what types of developments are permissible within the RE1 Public Recreation zone.

All proposed uses, development and building works in this Plan of Management should be permissible under the applicable zoning in the Liverpool Local Environmental Plan 2008 and assessed if required through a Development and Building Application process consistent with the *Environmental Planning and Assessment Act 1979*.

Works and activities permitted under the RE1 Public Recreation zone in Liverpool City Council are listed in Table 16.

Table 16 Permissible activities in the RE1 Public Recreation zone in Liverpool City

Permitted without consent	Permitted with consent	Prohibited
Environmental protection works Home occupations	Aquaculture Boat sheds Building identification signs Business identification signs Camping grounds Caravan parks Centre-based child care facilities Charter and tourism boating facilities Community facilities Entertainment facilities Environmental facilities Flood mitigation works	Information and education facilities Kiosks Marinas Mooring pens Places of public worship Recreation areas Recreation facilities (indoor) Recreation facilities (major) Recreation facilities (outdoor) Respite day care centres Roads Water recreation structures Any other development

Any Development Applications, proposed works and major management issues will be advertised to the community for information and to invite comment.

State Environmental Planning Policy (Transport and Infrastructure) 2021

Division 12 of the *SEPP (Transport and Infrastructure) 2021* provides for development which is:

- ☐ permitted without consent on a Crown reserve if the development is to implement an adopted Plan of Management for the land (Clause 65 (2) (d)).
- ☐ for certain purposes by or on behalf of Council without consent on a public reserve under the control of or vested in Council (Clause 65 (3)).
- ☐ exempt from planning consent if it is carried out by or on behalf of a public authority on a public reserve (Clause 66).

Clause 66 of SEPP allows for certain construction or maintenance works to be undertaken as “exempt development”, subject to certain conditions and compliance requirements set out in Clause 20 in parks and other public reserves, including Crown land under a Crown land manager. Such exempt development must involve “no greater disturbance of native vegetation than necessary” and “not result in an increase in stormwater run-off or erosion.”

Clause 65 of the SEPP also permits specified works to be undertaken on community land or Crown land under a Crown land manager without consent “if the development is for the purposes of implementing a plan of management adopted for the land”.

Commonwealth legislation

Council recognises that under the *Telecommunications Act 1997* Phillips Park may be a desirable location for the location of a telecommunications installation. ‘Low impact’ telecommunications installations are permissible on community land without authorisation in a Plan of Management and without Council approval.

This Plan of Management authorises the granting of a lease or licence for the erection and use of telecommunications towers and infrastructure, subject to the proposal being put on public exhibition prior to Council approval, and a rental fee payable to Council to be used for the improvement of Phillips Park.

5.1.3 Authorised uses and development at Phillips Park

Introduction

Phillips Park is intended to continue to be used for sport, active recreation, informal recreation, community/social/cultural activities and events, and other compatible activities. Developments and structures are limited to those which support the desired activities.

This Plan of Management expressly authorises development of new buildings and structures, and future redevelopment/refurbishment of buildings and structures, which support the desired uses of Phillips Park for sporting, recreation and community/ social activities.

Permitted uses and developments must support and enhance the values of Phillips Park including community/social, access, open space, sport and recreation.

Any use or development that would further encroach on the open space of Phillips Park should be minimised, unless it can be shown that the proposed use or development:

- ☐ is a more efficient use of the space,
- ☐ has a community benefit, and
- ☐ is consistent with the objectives of this Plan of Management.

Authorised uses and developments

Generally, this Plan permits (subject to the requirements of relevant legislation, zoning of the land and Council consents) the future development of the land for the following purposes:

- ☐ Alterations and improvements to existing land and buildings to provide improved facilities for the uses of this plan
- ☐ Works associated with the maintenance and repair of buildings and free standing structures
- ☐ Works associated with grounds and equipment maintenance, landscape maintenance and replacement
- ☐ Works associated with environmental enhancement and protection
- ☐ Works associated with storm water detention
- ☐ Bushfire hazard reduction
- ☐ Works associated with Council adopted strategies, plans and policies
- ☐ Works associated with legislation requirements
- ☐ Alterations to car parking layouts and service roads to improve parking and vehicular access
- ☐ The provision of new or improvements to existing sports or play facilities
- ☐ The provision of new infrastructure enhancements to existing infrastructure
- ☐ Erection and maintenance of signage
- ☐ Granting of easements.

This Plan of Management authorises the following uses and developments at Phillips Park, including but not limited to those listed in Table 16. Some of the activities and developments listed below may require development consent.

The facilities on community land may change over time, reflecting the needs of the community.

Table 17 Future uses of Phillips Park

Purpose / Use	Sportsground category	Park category	General Community Use category
Advertising - internally oriented	●	●	●
Art, including painting, sculpture	●	●	●
Ceremonies	●	●	●
Charity fund raising	●	●	●
Classes (sport, leisure, recreation, training)	●	●	●
Commercial uses - small-scale	●		●
Community, special and cultural events, gatherings	●	●	●
Concerts (music, outdoor theatre)	●	●	●
Corporate days, promotions, displays	●	●	●

Purpose / Use	Sportsground category	Park category	General Community Use category
Cycling – leisure, active transport/ transit		●	
Delivering a public address or speech	●	●	●
Disability care and services	●	●	●
Dog exercise (prohibited on sportsfields, and within 10 metres of the playground, cafe and picnic areas. On-leash only elsewhere)		●	
Earthworks	●	●	●
Education	●	●	●
Emergency purposes, including training	●	●	●
Environmental management and monitoring	●	●	
Environmental protection works	●	●	
Event “live site”	●	●	
Family and children’s services	●	●	●
Filling, levelling or draining of land	●	●	●
Filming and photography, subject to Council approval	●	●	●
Flora, fauna and archaeological surveys	●	●	●
Food and beverage service and sales	●	●	●
Functions		●	●
Habitat creation		●	
Health services			●
Helicopter take-off and landing (on sportsfields in medical emergencies only)	●		
Indoor and outdoor sporting and recreational activities compatible with the use of all facilities	●	●	●
Informal ball games and recreation	●	●	●
Interpretation (historical, environmental)	●	●	●
Irrigation and drainage	●	●	●
Landscaping, gardening	●	●	●
Maintenance and emergency vehicle access	●	●	●
Maintenance of sporting and recreation facilities	●	●	●

Purpose / Use	Sportsground category	Park category	General Community Use category
Markets and fairs	●	●	●
Meetings			●
Organised and unstructured active and passive sporting and recreational activities and programs	●	●	●
Outdoor cinema	●	●	
Performances including concerts, stage	●	●	●
Personal and group fitness training, subject to Council approval	●	●	●
Pest control (invertebrate and vertebrate)	●	●	●
Picnics and barbecues		●	
Play activities (all ages, abilities)		●	●
Political conferences, meetings, functions			●
Product launches	●	●	●
Religious services			●
Revegetation, returfing	●	●	
Running / jogging	●	●	
School sport	●	●	●
Sports administration	●		●
Sporting activities including training, competition, events, coaching, school sport	●	●	●
Stormwater collection, treatment and/or retention	●	●	●
Vehicle parking			●
Walking	●	●	
Weed management	●	●	

Table 17 Permissible developments to facilitate uses at Phillips Park

Development to facilitate uses	Sportsground category	Park category	General Community Use category
Access for people of all abilities	●	●	●
Amenities		●	●
Barbecues		●	
Bicycle related storage facilities/racks		●	●
Café / Kiosk			●
Carparks		●	●
Commercial development ancillary to and supporting existing uses		●	●
Community facilities for social, cultural and recreation purposes			●
Community garden		●	●
Complying and exempt development	●	●	●
Drainage works: complementary to the natural drainage patterns on the land, and to protect roads, services, or other facilities on the land	●	●	●
Easements to private property: temporary or permanent access across Phillips Park where appropriate and in compliance with the requirements of the <i>Local Government Act 1993</i> , <i>Local Government (General) Regulation 2021</i> and other relevant legislation and policy.		●	
Educational facilities			●
Environmental facilities	●	●	●
Environmental protection works	●	●	●
Fencing	●	●	●
Fitness/exercise equipment		●	
Flagpoles or smart poles		●	●
Food and beverage outlet (mobile, temporary)	●	●	●
Food preparation and related facilities		●	●
Hardstand for event structures		●	
Irrigation and drainage structures and systems	●	●	●
Landscaping (hard and soft), including landscape structures or features		●	
Lighting: for public safety and the protection of assets	●	●	●

Development to facilitate uses	Sportsground category	Park category	General Community Use category
Park furniture		●	
Park maintenance staff amenities		●	●
Pathways		●	●
Picnic tables, shelters and barbecues		●	
Play equipment, softfall, shade structures		●	
Public utilities	●	●	●
Scoreboard and scoring infrastructure	●	●	●
Seating		●	●
Shelters and shade structures		●	●
Signage – locational, directional, interpretive, regulatory	●	●	●
Sport ancillary purposes	●		●
Sporting facilities for conducting organised sport	●		●
Sports courts (indoor, outdoor)	●	●	
Sports lighting – field lighting to Australian standards for relevant sporting activities	●		
Stormwater storage tanks and pipes	●	●	●
Take away food or drink premises		●	●
Temporary advertising structures which relate to approved uses/activities, are internally directed and approved by Council	●	●	●
Toilets		●	●
Utility installations	●	●	●
Vehicle access, parking and loading/unloading areas (emergency and authorised vehicles only)	●	●	●
Vehicle barriers		●	●
Viewing area / platform		●	●
Walking tracks/paths, raised paths/boardwalks, ramps, stairs, gates		●	●
Waste management	●	●	●
Water sensitive urban design structures such as rain gardens, swales	●	●	●

Development to facilitate uses	Sportsground category	Park category	General Community Use category
Work sheds or storage required in connection with maintenance of Phillips Park		●	●

5.1.4 Restricted and prohibited activities

Activities that are prohibited or restricted at Phillips Park include, but are not limited to:

- ☐ breaking or leaving any bottle, glass, syringe or other objects likely to endanger the safety of any person
- ☐ camping or staying overnight
- ☐ depositing rubbish
- ☐ discharging of rifles or firearms
- ☐ dogs off leash
- ☐ dogs within 10 metres of playgrounds and food preparation areas
- ☐ fireworks without approval
- ☐ flying of model aeroplanes or drones
- ☐ any game or activity likely to damage property, injure, endanger or cause nuisance to any other person
- ☐ helicopter landings, except in emergencies
- ☐ horse riding
- ☐ interfering with or damaging any Council building, equipment, furniture, landscaping, tree, plant or flora
- ☐ leaving of dogs' faeces (removal and proper disposal is required)
- ☐ lighting of fires, except in Council constructed fireplaces or portable barbecues
- ☐ practising of golf or archery
- ☐ remote control vehicles including model aeroplanes and cars
- ☐ taking of unauthorised motor vehicles or motorised bikes, except in constructed carparks and driveways.

Conduct which is prohibited in dedicated or reserved Crown land are listed in Clause 9 of the *Crown Land Management Regulation 2018*.

Activities that can be prohibited on Crown land by direction or notice under Part 9 of the *Crown Land Management Act 2016* are listed in Clause 13 of the Regulation.

Activities at Phillips Park must be consistent with the RE1 Public Recreation zoning.

Activities at Phillips Park may be prevented or restricted by public health orders such as during a pandemic.

5.1.5 Guidelines for buildings and other structures

This Plan of Management expressly authorises development of new buildings and structures, and redevelopment/refurbishment of existing buildings and structures, which support the desired uses of Phillips Park and are consistent with the reserve purposes of Public Recreation and Public Hall, and the categorisation.

The location, size and scale of future buildings and structures at Phillips Park will be consistent with:

- ☐ community needs
- ☐ physical site constraints
- ☐ best practice design standards including Australian Standards and NSW Better Places guidelines.

5.1.6 Scale and intensity of future uses and development

Introduction

In accordance with the *Local Government Act 1993* a Plan of Management for community land must set out the scale and intensity of proposed uses and developments.

Phillips Park is generally intended to be used for active sport, informal and passive recreation, informal games, and social and cultural events.

The scale and intensity of future uses and development at Phillips Park is dependent on:

- ☐ the nature of the approved future uses and developments
- ☐ the carrying capacity of facilities and spaces at Phillips Park
- ☐ impact on adjoining residents and land uses in terms of noise, lighting, traffic and vehicle parking
- ☐ consistency with the reserve purposes and categorisation

Any proposal to use buildings, structures and spaces at Phillips Park will be considered on merit and balanced against physical constraints and the amenity of adjoining residents and land uses.

The benchmarks for the scale and intensity of future uses and developments permissible at Phillips Park will be physical disturbance and damage to facilities and spaces. The physical impacts of activities and uses on facilities and spaces should be regularly monitored by condition assessment. Review of permissible activities and developments will occur if site monitoring shows any deterioration from the present condition of Phillips Park resulting from those activities or developments.

Activities at Phillips Park which may attract high numbers of people include sporting activities and community events. The intensity of use, multiple activities/uses, and real or perceived crowding/congestion or competition for space across Phillips Park will be managed so as not to unreasonably compromise the amenity of park users and the community.

Scale and intensity of use by category

The scale and intensity of use of each community land category in Phillips Park are connected and complementary to that of the other categories. An increase or decrease in the scale or intensity of use within one category may impact upon another category.

While weekday use may be considered as modest, on weekends use of Phillips Park increases through greater informal use, sports, visiting the café, and community events and special events. The scale and intensity of overlapping use is to be planned, addressed and managed to ensure that the scale and intensity of use of Phillips Park is consistent with this plan.

General Community Use

The community hub offers a wide range of facilities that provide community services to local residents and the wider community. These facilities include leased and tenanted spaces,

community spaces such as halls for hire, and integrated café, public amenities and waste facilities.

It is anticipated that the community hub and facilities would be used consistently throughout the week. Weekdays would see the use of facilities by tenants and community support providers and weeknights by various sporting groups and groups offering services to local residents and community members. It is anticipated that weekend use would be predominantly sports related with the use of public amenities and the café during training and sports events.

While the use of the community facilities have been anticipated the ongoing monitoring of the use of these facilities is critical to ensuring that scale and intensity of uses are consistent with this plan.

Park

The facilities and furniture in the Park category cater for a range of unstructured recreational activities for the community, users and visitors to the park, supported by facilities in the community hub. Phillips Park and all elements within the park can be accessed and used all year round.

The majority of users will be local community members, and visitors and spectators during sports events. Usage levels of the park have not yet been determined and will need to be monitored across all categories with respect to the provision of off street car parking and traffic impacts on surrounding roads, businesses and residents.

Sportsground

The sports fields cater for both summer and winter sporting codes providing all year round access to weekend local club competition, sporting programs, weekday school use and weekday evening training, subject to Council approval.

The sports fields will be used for training, competition and sports programs. The majority of users will be playing participants, match officials, coaches, volunteers and spectators. Usage levels will need to be negotiated with clubs, organisations, schools and other parties interested in hiring the fields. Council may limit the use of the sportsfields during and after rain, and if excessive wear of turf occurs.

In addition to sporting uses, the space may be used for a range of non-sport related activities such as unstructured and informal recreation or Council organised community and special events.

Public health directives

At times, such as during the COVID-19 pandemic, Council is required to implement public health directives to ensure social distancing at public open spaces and facilities, which may involve temporarily preventing or limiting access to specific facilities or areas.

Conversely, the response to a pandemic or similar situation would increase demand for walking, cycling, picnics and outdoor informal recreation opportunities. Phillips Park is ideally placed to offer such local outdoor open space and exercise opportunities.

5.2 Use agreements

5.2.1 What are use agreements?

Under Section 46(1)(b) of the *Local Government Act 1993* a lease, licence, other estate or easement (also referred to as use agreements) may be granted over all or part of community land as a way of formalising the use of community land. The *Crown Land Management Act 2016* contains similar provisions for Crown land managed by Council Crown Land Managers.

Leases and licences may be held by organisations such as sporting clubs and associations, community groups, schools, non-government organisations, charities, community welfare services, non-profit organisations and government authorities, or by private/commercial organisations or people providing facilities and/or services for public use.

A lease will be typically required where exclusive use or control of all or part of Phillips Park is desirable for effective management. A lease may also be required due to the scale of investment in facilities, the necessity for security measures, or where the relationship between a major user and facilities on community land justifies such security of tenure.

Licences allow multiple and non-exclusive use of a particular facility or area. A licence may be required where intermittent or short-term use or control of all or part of Phillips Park is proposed. A number of licences for different users can apply to the same area at the same time, provided there is no conflict of interest.

In accordance with Section 46A of the *Local Government Act 1993* a Plan of Management for community land is to specify and authorise any purpose for which a lease, licence or other estate may be granted over community land during the life of a Plan of Management. Under Section 46 of the Act, Council may lease or licence community land for purposes consistent with the categorisation and zoning of the land.

The lease or licence must be for uses consistent with the reserve purpose(s), the assigned categorisation and zoning of the land, be in the best interests of the community as a whole, and enable, wherever possible, shared and multiple use of community land.

Any lease or licence proposal will be individually assessed and considered, including the community benefit, compatibility with this Plan of Management, and the capacity of the community land and the local area to support the activity.

5.2.2 Authorisation of current use agreements

Several use agreements (leases, licences or other estates) currently apply to Phillips Park as listed in Tables 8 and 9. These agreements are authorised until the end of their current term before the exercising of any options.

5.2.3 Leases and licences over community land

The *Local Government (General) Regulation 2021* sets out requirements for issuing of leases, licences and short term/casual permits on community land.

The maximum period for leases and licences on community land allowable under the *Local Government Act* is 21 years, or 30 years if consent from the Minister is required (including any period for which the lease or licence could be renewed by the exercise of an option) for purposes consistent with the categorisation and core objectives of the particular area of community land. Community land may only be leased or licensed if public notice is given according to the requirements of the *Local Government Act*.

Under Section 47, Council may grant a lease, licence or other estate exceeding five years if it gives public notice of the proposal to the owner, the public and all stakeholders, and invites

and considers public submissions. If an objection to the proposal is made, Council may not grant a lease, licence or other estate without consent of the Minister for Local Government.

For proposed leases, licences and other estates of five years or less, Council must publicly advertise the proposal in the same way as for leases, licences and other estates over 5 years. Final approval of the lease rests with Council, but the Minister for Local Government has the discretion to call in a proposed lease and determine the matter in place of Council. However, some short-term and other types of leases, licences and other estates, such as providing underground pipes and connections, are exempt from the need to advertise.

Any leases or licences for emergency services organisations, and not-for-profit and community groups after 30 June 2021 must be authorised by an adopted Plan of Management, or Minister's consent must be sought to manage the land as is it were operational land under the *Local Government Act 1993*.

5.2.4 Considerations for use agreements over Crown land

Requirements for use agreements over Crown land

The *Crown Land Management Act 2016* sets out requirements for granting leases, licences, permits, easements or right of way including secondary interests on dedicated or reserved Crown land.

Table 18 Leases and licences over dedicated or reserved Crown land

Section of Crown Land Management Act 2016	Lease and licence requirements																											
3.22 Functions of Council as Crown Land Manager	As Crown Land Manager, Council must manage the land as if it were community land under the <i>Local Government Act 1993</i> . Council as Crown Land Manager can exercise all the functions that a local Council has under that Act in relation to community land, including in relation to leasing and licensing of community land.																											
8.77 Advice of Native Title Manager required to grant interests	Where Council is Crown Land Manager, a native title report must be prepared prior to granting a lease, license or other permit, in accordance with Native Title legislation. This requirement also extends to capital works on Crown reserves.																											
2.20 & 3.17 and <i>Crown Land Regulation 2018</i> Section 31 Short term licenses over dedicated or reserved Crown land	<p>Council as Crown Land Manager may issue short term licences on Crown land as if it were community land under the <i>Local Government Act 1993</i> for uses including:</p> <table><tr><td>- Access through a reserve</td><td>- Grazing</td></tr><tr><td>- Advertising</td><td>- Hiring of equipment</td></tr><tr><td>- Camping using a tent, caravan or otherwise</td><td>- Holiday accommodation</td></tr><tr><td>- Catering</td><td>- Markets</td></tr><tr><td>- Community, training or education</td><td>- Meetings</td></tr><tr><td>- Emergency occupation</td><td>- Military exercises</td></tr><tr><td>- Entertainment</td><td>- Mooring of boats to wharves or other structures</td></tr><tr><td>- Environmental protection, conservation or restoration or environmental studies</td><td>- Sales</td></tr><tr><td>- Equestrian events</td><td>- Shows</td></tr><tr><td>- Exhibitions</td><td>- Site investigations</td></tr><tr><td>- Filming (as defined by the <i>Local Government Act 1993</i>)</td><td>- Sporting and organised recreational activities</td></tr><tr><td>- Functions</td><td>- Stabling of horses</td></tr><tr><td></td><td>- Storage.</td></tr></table>		- Access through a reserve	- Grazing	- Advertising	- Hiring of equipment	- Camping using a tent, caravan or otherwise	- Holiday accommodation	- Catering	- Markets	- Community, training or education	- Meetings	- Emergency occupation	- Military exercises	- Entertainment	- Mooring of boats to wharves or other structures	- Environmental protection, conservation or restoration or environmental studies	- Sales	- Equestrian events	- Shows	- Exhibitions	- Site investigations	- Filming (as defined by the <i>Local Government Act 1993</i>)	- Sporting and organised recreational activities	- Functions	- Stabling of horses		- Storage.
- Access through a reserve	- Grazing																											
- Advertising	- Hiring of equipment																											
- Camping using a tent, caravan or otherwise	- Holiday accommodation																											
- Catering	- Markets																											
- Community, training or education	- Meetings																											
- Emergency occupation	- Military exercises																											
- Entertainment	- Mooring of boats to wharves or other structures																											
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- Equestrian events	- Shows																											
- Exhibitions	- Site investigations																											
- Filming (as defined by the <i>Local Government Act 1993</i>)	- Sporting and organised recreational activities																											
- Functions	- Stabling of horses																											
	- Storage.																											

Section of Crown Land Management Act 2016	Lease and licence requirements
2.19, 3.17 Secondary interests over dedicated or reserved Crown land	The Minister or Council may issue a secondary interest where they are satisfied it is in the public interest and would not be likely to materially harm use of the land for the purposes for which it is dedicated or reserved.
2.18 Special provisions relating to Minister's powers over dedicated or reserved Crown land	<p>The Minister may grant a lease, licence, permit, easement or right of way over dedicated or reserved Crown land for a facility or infrastructure, or any other purpose the Minister thinks fit. Before doing so, the Minister must consult the Crown land manager or the relevant government agency if the land is used, occupied or administered by an agency or the Minister to whom that agency is responsible.</p> <p>If the land is to be used or occupied under the relevant interest for any purpose except a purpose for which it is currently dedicated or reserved, a notice is to be published specifying the purposes for which the land is to be used or occupied under the relevant interest and be satisfied that it is in the public interest to grant the relevant interest.</p>

Native title and Aboriginal land rights considerations in relation to leases, licences and other estates

A tenure (lease, licence), short term use agreement or easement on Crown land may impact native title rights and interests. Any such tenure or use agreement issued on Crown land must be issued in accordance with the future act provisions of the *Native Title Act 1993* and in accordance with Part 8 of the *Crown Land Management Act 2016* unless native title is extinguished. For Crown land which is not excluded land, this will require written advice from Council's Native Title Manager that it complies with any applicable provisions of the native title legislation. The advice of an independent Native Title Manager was sought before this Plan of Management was adopted in relation to R.83052 which is not excluded land.

Subject to the *Native Title Act 1993*, any secondary interest or short-term licence on Crown land described in Division 2.5 of the *Crown Land Management Act 2016* may be issued.

The granting of easements over Crown land will be subject to the provisions of the *Native Title Act 1993* and Division 8.7 of the *Crown Land Management Act 2016*.

5.2.5 Express authorisation of future use agreements

Authorisation of future use agreements

Use agreements over community and Crown land are dealt with in Sections 46, 46A and 47 of the *Local Government Act 1993*, Clauses 116 to 119 of the *Local Government (General) Regulation 2021*, Division 3.4 of the *Crown Land Management Act 2016*, and Clause 70 of the *Crown Land Management Regulation 2018*.

In accordance with Section 46A of the *Local Government Act 1993* a Plan of Management for community land is to specify and authorise any purpose for which a lease, licence or other estate may be granted over community land during the life of a Plan of Management.

This Plan of Management expressly authorises the issue of leases, licences and other estates over the land covered by this Plan of Management, provided that:

- ☐ the purpose is consistent with the purpose for which it was dedicated or reserved, and any purposes which have been added to the reserve

- ❑ the purpose is consistent with the guidelines and core objectives for the category of the land
- ❑ the lease, licence or other estate is for a permitted purpose listed in the *Local Government Act 1993* or the *Local Government (General) Regulation 2021*
- ❑ the issue of the lease, licence or other estate and the provisions of the lease, licence or other estate can be validated by the provisions of the *Native Title Act 1993* (Cth)
- ❑ where the land is subject to a claim under the *Aboriginal Land Rights Act 1983* the issue of any lease, licence or other estate will not prevent the land from being transferred in the event the claim is granted
- ❑ the lease, licence or other estate is granted and notified in accordance with the provisions of the *Local Government Act 1993* or the *Local Government (General) Regulation 2021*
- ❑ the issue of the lease, licence or other estate will not materially harm the use of the land for any of the purposes for which it was dedicated or reserved.

Depending on the nature of the proposed lease or licence, Council would develop specific objectives and requirements tailored to the proposed use. Terms and conditions of a lease, licence or other estate should reflect the interest of the Council, protect the public, and ensure proper management and maintenance.

This Plan of Management expressly authorises the issue of leases, licences and other estates over the land in Phillips categorised as Sportsground, Park and General Community Use as set out in Table 19 (below).

Food and beverages

Leasing and licensing for the operation of restaurants, cafes, canteens, kiosks or other food outlets are expressly authorised for a period of up to 21 years. The applications, approval and operation of which may be subject to separate legislative or Council processes not covered by this PoM.

Granting of liquor licenses are subject to separate approval processes and are not at the sole discretion of Council. This PoM expressly authorises Council permission as the landowner for granting liquor licenses on community land subject to other necessary approvals. Applications for liquor licenses will be considered on a case by case by Council and only when Council are satisfied that the licensee can meet the *Liquor and Gaming NSW Liquor Act 2007* for the responsible service of alcohol.

Events

This Plan authorises limited approved public cultural events which are ancillary to and supportive of the public recreational use of the park, and that have acceptable impacts on public recreational, residential and open space amenity.

Events and activities may be subject to compliance with the Liverpool City Council Event Organiser's Information Kit: Event Guidelines, Council policies, development applications, separate Council approval processes, conditions or exemptions not covered by this PoM.

Easements

This Plan expressly authorises Council to grant easements for authorities, organisations or individuals in favour of private lands identified in this Plan, providing that Council are satisfied that there is no reasonable alternative and that appropriate benefits are obtained for the land.

Public Utilities

This plan expressly authorises Council to enter into leases and licenses or other forms of agreement with relevant authorities, organisations or individuals in relation to the provision of services or utilities for a public purpose.

Sport facilities

The granting of leases and licences is expressly authorised by this Plan for sports activities and uses which comply with the Liverpool City Council Hire of Playing Surfaces Policy (2015). Such uses include casual use of sportsgrounds and school use of sportsgrounds.

The range of sports and activities permissible should include active sports but is not limited to seasonal formal and informal sports games, and activities associated with health and fitness.

5.2.6 Short term licences

Short term licences and bookings will be issued in accordance with the *Local Government (General) Regulation 2021 and CLM Act 2016 and Regulation 2018*.

5.2.7 Use agreements by tender

Section 46A of the *Local Government Act 1993* requires that Plans of Management must specify purposes for which a lease, licence or other estate may be granted only by tender. A lease or licence for a term exceeding five years may be granted only by tender unless it is granted to a non-profit organisation. However, Council may apply a tender process in respect to granting any particular lease, licence or estate.

Leases, licences and other estates for the following purposes will be granted only after a public competitive tender process in accordance with the *Local Government Act 1993*:

- ☐ advertising
- ☐ commercial activities
- ☐ operation of a café
- ☐ a lease or licence for a term exceeding five years, unless granted to a non-profit organisation
- ☐ other leases/licences Council may want to tender.

If Council proposes to grant a lease, licence or other estate in respect of community land, it must follow certain notification procedures as outlined in Section 47 of the *Local Government Act 1993*.

5.2.8 Sub-leases

Where a lease arrangement has been entered into with Council over community land, sub-leasing of the land must be in accordance with the requirements of Section 47C of the *Local Government Act 1993* i.e., the purpose for which the land was to be used under the lease.

Community land that is the subject of a lease cannot be sublet for a purpose other than:

- ☐ the purpose for which the land was to be used under the lease; or
- ☐ a purpose prescribed by the Regulations.

Under Clause 119 of the *Local Government (General) Regulation 2021*, community land leased by a sporting club may be sub-let for refreshment kiosks, dances and private parties.

Table 19 Express authorisation of leases, licences and other estates at Phillips Park

Type of tenure arrangement	Maximum term	Purpose for which tenure may be granted		
		Park category	Sportsground category	General Community Use category
Lease	21 years, or 30 years with approval from the Minister	-	-	<ul style="list-style-type: none"> - use of indoor community facilities and spaces - commercial retail uses associated with the facility such as sale of merchandise and sale or hire of sports goods - commercial activities associated with and ancillary to Phillips Park and aligned with its values, function, scope and scale - café/kiosk for refreshment purposes, including outdoor seating and tables, with or without liquor licence - childcare or vacation care - educational purposes, including classes, workshops - family, children, disability and other community services delivery and provision - arts and cultural purposes, including concerts, dramatic productions - recreational, community and leisure purposes, including fitness classes, dance classes, games - sporting uses developed/operated by a private operator
Licence		<ul style="list-style-type: none"> - mobile food/beverage vans - health, fitness, lifestyle activities - advertising aligned with Phillips Park values, uses and Council's policies 	<ul style="list-style-type: none"> - use for training and competition matches - health, fitness, lifestyle activities - hire or sale of sporting equipment - mobile food/beverage vans 	<ul style="list-style-type: none"> - use of indoor facilities/spaces in community hub - café/kiosk for refreshment purposes, including outdoor seating and tables, with or without liquor licence - health, fitness, lifestyle activities

Type of tenure arrangement	Maximum term	Purpose for which tenure may be granted		
		Park category	Sportsground category	General Community Use category
		<ul style="list-style-type: none"> - hire or sale of recreational equipment - sporting, community, recreational and related activities 	<ul style="list-style-type: none"> - advertising aligned with park values, uses and Council's policies - sporting activities fixtures and events including ticketed events - sporting, community, recreational and related activities - commercial activities associated with and ancillary to Phillips Park and aligned with its values in function, scope and scale including management and maintenance of sporting and related infrastructure and the sporting fields - health or sports medicine services (physiotherapy etc.) available to the public - education and training such as sport coaching clinics 	<ul style="list-style-type: none"> - indoor sports centre - childcare or vacation care - mobile food/beverage vans - advertising aligned with Phillips Park's values and Council's policies - commercial activities associated with and ancillary to Phillips Park and aligned with the values in function, scope and scale - educational purposes, including education classes, workshops - health or sports medicine services (physiotherapy etc.) available to the public - arts and cultural purposes, including concerts, dramatic productions - recreational, community and leisure purposes, including fitness classes - sporting, community, recreational and related activities
Short-term licence	Depending on activity and agreement with Council	Including but not limited to: <ul style="list-style-type: none"> - Access through a reserve - Advertising - Catering - Ceremonies - Charity, fundraising and religious activities (by organisation permitted under the <i>Charitable Fundraising Act 1991</i>). - Coaching clinics for basketball, skating and the like 	Including but not limited to: <ul style="list-style-type: none"> - Access through a reserve - Advertising - Broadcasting or filming of sporting fixtures and still photography - Broadcasts associated with any event, concert, or public speech - Catering - Ceremonies 	Including but not limited to: <ul style="list-style-type: none"> - Access through a reserve - Advertising - Auctions and similar activities - Broadcasting or filming of sporting fixtures and still photography - Catering - Ceremonies

Type of tenure arrangement	Maximum term	Purpose for which tenure may be granted		
		Park category	Sportsground category	General Community Use category
		<ul style="list-style-type: none"> - Community services and activities - Community events and festivals - Community training or education - Delivering a public address - Emergency occupation - Engaging in an appropriate trade or business - Entertainment - Environmental protection, conservation or restoration or environmental studies - Exhibitions - Family and children's services - Filming (as defined by the <i>Local Government Act 1993</i>), including for cinema/ television including temporary erection or use of buildings or structures necessary to enable a filming project to be carried out - Functions – family, community, corporate - Hiring of equipment - Markets, fairs - Meetings - Military exercises - Mobile food/beverage vans - Outdoor cinema 	<ul style="list-style-type: none"> - Charity, fundraising and religious activities (by organisation permitted under the <i>Charitable Fundraising Act 1991</i>). - Coaching clinics for sporting activities - Community events and festivals - Community services and activities - Community training or education - Delivering a public address - Emergency occupation - Engaging in an appropriate trade or business - Entertainment - Environmental protection, conservation or restoration or environmental studies - Equestrian events - Event 'live' site - Exhibitions - Family and children's services - Filming (as defined by the <i>Local Government Act 1993</i>), including for cinema /television including temporary erection or use of buildings or structures necessary to enable a filming project to be carried out - Fireworks display - Functions – family, community, corporate - Helicopter take-off/ landing - Hiring of equipment - Markets, fairs 	<ul style="list-style-type: none"> - Charity, fundraising and religious activities (by organisation permitted under the <i>Charitable Fundraising Act 1991</i>). - Cinema - Coaching clinics for recreational, sporting activities - Community events and festivals - Community services and activities - Community training or education - Delivering a public address - Displays, exhibitions, fashion parades, shows - Emergency occupation - Engaging in an appropriate trade or business - Entertainment - Exhibitions - Family and children's services - Filming (as defined by the <i>Local Government Act 1993</i>), including for cinema/ television including temporary erection or use of buildings or structures necessary to enable a filming project to be carried out - Functions – family, community, corporate (e.g., commemorative functions, book launches, film releases, similar activities) - Hiring of equipment - Markets, fairs

Type of tenure arrangement	Maximum term	Purpose for which tenure may be granted		
		Park category	Sportsground category	General Community Use category
		<ul style="list-style-type: none"> - Performances, playing a musical instrument or singing for fee or reward - Photography (still, commercial) - Picnics - Private celebrations (weddings and family gatherings) - Rural fire services - Sales - Scientific studies, surveys - Shows - Signage - Site investigations - Organised recreational activities 	<ul style="list-style-type: none"> - Meetings - Military exercises - Mobile food/beverage vans - Outdoor cinema - Performances, playing a musical instrument or singing for fee or reward - Photography (still, commercial) - Private celebrations (weddings and family gatherings) - Promotion or enhancement of sporting groups, fixtures and events (e.g., 'guest' events for juniors, gala days, club meetings) - Rural fire services - Scientific studies, surveys - Seminars and presentations, including educational programs - Shows - Signage - Site investigations - Sporting and organised recreational activities, fixtures and events including ticketed events - Sports ancillary ceremonies (for example, rehearsals, opening and closing ceremonies, cheer squads, etc.) - Sports and fitness training and classes - Storage 	<ul style="list-style-type: none"> - Meetings - Military exercises - Performances, playing a musical instrument or singing for fee or reward - Photography (still, commercial) - Private celebrations (weddings and family gatherings) - Promotion or enhancement of sporting groups, fixtures and events (for example 'guest' events for juniors, gala days, club meetings) - Rural fire services - Sales - Scientific studies, surveys - Seminars and presentations, including educational programs - Signage - Shows - Site investigations - Sporting and organised recreational activities, including ticketed events - Storage

Type of tenure arrangement	Maximum term	Purpose for which tenure may be granted		
		Park category	Sportsground category	General Community Use category
Other estates		<p>This Plan of Management expressly authorises Council to grant ‘an estate’ over Crown and community land for the provision of public utilities and works associated with or ancillary to public utilities and provision of services, or connections for premises adjoining the community land to a facility of the council or public utility provider on the community land in accordance with the <i>Local Government Act 1993</i>. The granting of easements of over Crown land will also be subject to the provisions of the <i>Native Title Act 1993</i>, Division 8.7 of the <i>Crown Land Management Act 2016</i>, and other applicable legislation.</p> <p>This Plan of Management authorises the construction of structures for the purposes of stormwater management, treatment and/or retention as prescribed in Section 28 of the <i>Local Government (General) Regulation 2021</i>. This Plan authorises the continued use of drains, channels and easements, and the creation of new drains, channels and easements.</p> <p>This Plan of Management expressly authorises the granting of easements over community land at Phillips Park for public utilities, providing pipes, conduits or other connections under the ground surface. This is limited to easements which connect premises adjoining community land to an existing water, sewer, drainage or electricity facility of Council or another public utility provider that is situated on the land. Such easements are authorised provided that:</p> <ul style="list-style-type: none"> • there is no feasible alternative to connecting to a facility on the community land • there is no significant impact on the condition or use of the community land • in all cases, the applicant is to be responsible for all costs incurred by Council in the creation of the easement. <p>Granting of easements for public utilities and stormwater management at Phillips Park is subject to conditions as required to ensure the protection of park assets, values and uses; and demonstration of a community and/or environmental benefit. Council will oppose the creation of any additional (foreign) services or utility installations, or easements, in or through Phillips Park unless there is an advantage for Phillips Park and its management, or an overriding community or environmental benefit.</p> <p>Granting of easements above or on the surface of community land is not within the authority of this Plan of Management. These easements include, but are not limited to, piping to a natural watercourse, piping from a facility on community land to a facility on private land, and private vehicular or pedestrian access.</p>		

5.2.9 Exclusive occupation and private purposes

Exclusive use of any area of community and Crown land is not desirable, as Phillips Park should be available for use by anyone in the community. An exception is a use where the exclusion of the public is desirable for security of assets and public safety.

The exclusive occupation or use of Phillips Park is only permitted for the purposes of any lease to which Sections 47 and 47A of the *Local Government Act 1993* applies.

Section 46 of the *Local Government Act 1993* generally prevents Councils from granting leases, licences or other estates over community land for private purposes. However, the Act enables short-term casual licences to be issued by Councils for purposes prescribed by the Regulation. The purpose of the lease, licence or other estate must be consistent with the core objectives for the relevant category of community land.

5.2.10 Prohibited use agreements

This Plan prohibits leases, licenses and other estates being granted for over the General Community Use, Park and Sportsground categories in Phillips Park for the following activities that:

- ☐ are prohibited by the zoning of the land
- ☐ are not consistent with the core objectives for each category of the land
- ☐ are not consistent with this Plan
- ☐ require exclusive use of facilities while preventing multiple use of the facilities by multiple users.

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6 ACTION PLAN

6.1 Introduction

Actions to realise the vision and to resolve management issues at Phillips Park (consistent with the community's values) are presented in the following tables. Table headings are:

Value

Issue	Consideration or problem to be addressed.										
Objective	Reflects the value of Phillips Park, and provides direction for the action.										
Action	Specific task or action required to address issues, consistent with the objective.										
Priority	Importance or urgency of the action: <table> <tr> <td>High</td><td>Short-term actions – safety issues, essential functions, eliminate and/or reduce severe issues, address an urgent community need</td></tr> <tr> <td>Medium</td><td>Mid-term actions: <ul style="list-style-type: none"> - ongoing preventative and remedial maintenance of existing assets - work needed to ameliorate adverse environmental conditions: (shade planting, pedestrian circulation and access) - work to protect and conserve remnant indigenous vegetation - works aimed at reducing ongoing maintenance costs </td></tr> <tr> <td>Low</td><td>Long-term actions</td></tr> <tr> <td>Ongoing</td><td>A continuing responsibility</td></tr> <tr> <td>Annual</td><td>Action to be undertaken on a yearly basis</td></tr> </table>	High	Short-term actions – safety issues, essential functions, eliminate and/or reduce severe issues, address an urgent community need	Medium	Mid-term actions: <ul style="list-style-type: none"> - ongoing preventative and remedial maintenance of existing assets - work needed to ameliorate adverse environmental conditions: (shade planting, pedestrian circulation and access) - work to protect and conserve remnant indigenous vegetation - works aimed at reducing ongoing maintenance costs 	Low	Long-term actions	Ongoing	A continuing responsibility	Annual	Action to be undertaken on a yearly basis
High	Short-term actions – safety issues, essential functions, eliminate and/or reduce severe issues, address an urgent community need										
Medium	Mid-term actions: <ul style="list-style-type: none"> - ongoing preventative and remedial maintenance of existing assets - work needed to ameliorate adverse environmental conditions: (shade planting, pedestrian circulation and access) - work to protect and conserve remnant indigenous vegetation - works aimed at reducing ongoing maintenance costs 										
Low	Long-term actions										
Ongoing	A continuing responsibility										
Annual	Action to be undertaken on a yearly basis										
Responsibility	Staff position within Council responsible for implementing the action.										
Performance target	The desired outcome in implementing and achieving the action.										
Monitoring method	How Council intends to measure its performance in implementing and achieving the action over time.										

6.2 Action Plan

6.2.1 Community/social actions

Table 20 Actions to address community/social issues

Issue	Strategies	Actions	Priority	Responsibility	Budget source	Performance target	Means of assessment
Changing community demands	Ensure that the community hub facilities meet the demands of an increasing and changing population	Analyse 2021 Census and other demographic data to assess the implications of relevant population changes on the future demands for the community hub facilities	High	Manager Recreation and Community Outcomes, Customer Service, IT, Marketing, Community Development, Events	Recreation and Community Outcomes	Community hub meets user needs and future community demand	Management reports User group feedback Booking data Occupancy rates Customer service reporting mechanisms Revenue generation Budgets
		Adapt the internal community hub spaces in response to demand while retaining the current footprint	High	Manager Recreation and Community Outcomes	Recreation and Community Outcomes	Increase in utilisation of the community hub	
		Proactively seek opportunities, through key external stakeholders, to identify gaps in program delivery and create new program initiatives	High	Coordinator Recreation and Community	Recreation and Community Outcomes	Program gaps identified, New programs commenced	Bookings, Program of activities at community hub
		Establish a range of commercial and community users of the community hub	High	Coordinator Recreation and Community	Recreation and Community Outcomes	Increase in number of users	List of past, current and potential users

Issue	Strategies	Actions	Priority	Responsibility	Budget source	Performance target	Means of assessment
		Deliver programs and services that address social and community needs	Medium	Manager Recreation and Community Outcomes	Recreation and Community Outcomes	Recreation and Community Outcomes strategic objectives	User feedback User data and bookings Social outcome measurement Return on investment
Quality and presentation of hub spaces	Maintain a high level of presentation, function, service and facility management and maintenance	Maintain high sports field surface level provision	High	Manager City Operations	Operational	Industry Standard for Tier 1 Sports fields. Weekly facilities and sports ground cleaning of schedules met	User group feedback Facility asset reports Booking data Revenue generation
Cultural and place making activities	Strengthen community and cultural use of the park	Uphold the Gandangara partnership committee and Memorandum of Understanding	High	Manager Recreation and Community Outcomes	Operational	Compliance with Memorandum of Understanding	Positive feedback from Gandangara partnership committee
	Facilitate cultural and place making activities	Implement staff training and communication including Recreation and Community Outcomes team	Medium, ongoing	Manager Recreation and Community Outcomes	Operational	Staff receive RAP training	Training program schedule
	Apply the LCC Reconciliation Action Plan 2023 principles	Reconciliation Action Plan (RAP) training and effective communication with Community Development team		Manager Community Development			
		Maintain the Aboriginal artwork and garden	Ongoing	Manager City Operations	Recreation and	Aboriginal artwork and	Asset condition assessment

Issue	Strategies	Actions	Priority	Responsibility	Budget source	Performance target	Means of assessment
					Community Outcomes	garden in very good condition	Positive feedback from the community
Community engagement and events	Ensure that events in Phillips Park reflect and engage a cross section of the local community	Prepare and deliver on an annual calendar of community and significant cultural events	High	Key Venues Coordinator	Sports and Recreation	Events calendar prepared. High attendance at community and significant cultural events	Visitor monitoring
Emergency/ evacuation venue	Maximise the use of the Lurnea Community Hub as a community facility	Activate the Lurnea Community Hub as an emergency/ evacuation venue facility	Medium	Director Operations	Operations	Lurnea Community Hub meets the criteria for use as an emergency/ evacuation venue facility	State Emergency Service advice

6.2.2 Recreation and sport actions

Table 21 Actions to address recreation and sport issues

Issue	Strategies	Actions	Priority	Responsibility	Budget source	Performance target	Means of assessment
Demand for sports facilities	Ensure that the sports facilities at Phillips Park meet the demands of an increasing and changing population and are fit for purpose	Analyse 2021 Census, other demographic data and sport participation data to assess the implications of relevant population changes on the future demands for sports facilities	Medium, ongoing	Manager Recreation and Community Outcomes, Key Venues Coordinator, City Works, Property	Recreation and Community Outcomes	Sporting facilities meets user needs and future community demand	Management reports User group feedback Booking data Occupancy rates Customer service reporting mechanisms Revenue generation Budgets
	Ensure sporting facilities have the capacity to be utilised for a variety of purposes	Replace the football nets with rugby league or AFL posts	Medium	Manager Recreation and Community Outcomes, City Works	Recreation and Community Outcomes	Increased use of the sporting fields	User agreements Bookings Budget income Recreation and Community Outcomes management reporting
	Ensure that sporting facilities have the capacity to meet community needs across a comprehensive span of operating hours	Re-mark the field for rugby league or AFL	Medium	Manager Recreation and Community Outcomes, City Works	Recreation and Community Outcomes	Field marked for rugby league or AFL	Observation

6.2.3 Open space actions

Table 22 Actions to address open space issues

Issue	Strategies	Actions	Priority	Respons- ibility	Budget source	Performance target	Means of assessment
Presentation and quality of playing field surface	Improve and maintain the playing field surface provision	Increase maintenance frequency of sporting fields to the following cyclical standard: <ul style="list-style-type: none"> - Mowing playing surface weekly - Mowing field surrounds 3 weekly - Turf fertilisation quarterly - Pest management quarterly - Broadleaf weeding quarterly - Annual irrigation system audit 	High	City Operations	Operational	Industry Standard for Tier 1 Sports fields	User group feedback, sports field assessment reports, booking frequency
Presentation and quality of playground and play gym equipment	Improve and maintain playground and play gym equipment to AS 4685.0:2017 Playground equipment and surfacing development installation inspection maintenance and operation	Council will maintain playground and gym equipment to the required standard.	High	City Operations	Operational	L1- Weekly check L2 - Quarterly check L3- Annual check	User group feedback Level 1, 2, 3 playground inspections
Precinct presentation / landscape	Improve and maintain the landscaping presentation Ensure a high standard of park maintenance	Maintain precinct surrounds on a regular cycle including but not limited to mulching, weeding, mowing, fertilising, watering, plant replacement, vandalism/ damage/graffiti repair, litter patrol and tree/plant pruning	High	City Operations, Manager Recreation and Community Outcomes	Operational	3 weekly service schedule Litter patrol 4 days per week	User group feedback Parks audits and assessment reports

Issue	Strategies	Actions	Priority	Respons- ibility	Budget source	Performance target	Means of assessment
Litter / waste collection	Improve and maintain the amenity by regular waste and recycling collection	Remove and collect waste from fixed and mobile litter bins	High	City Operations	Operational	Waste is removed from the site in accordance with Council's Waste Policy Waste bin collection – 4 days per week	User group Feedback Waste audits and assessment reports
		Ensure that all future leases, licences and hire agreements contain requirements for user responsibility for waste management	Medium	Manager Recreation and Community Outcomes	Operational	User responsibility for waste management is included in future use agreements	Legal advice Annual review of use agreements
Low risk soil contamination	Mimimise the impacts of site contamination on park users	Prepare an Environmental Management Plan including an Asbestos Remediation Plan for Phillips Park	Low	Co-ordinator Asbestos and Remediation	Operations, City Environment	Environmental Management Plan quality control No contamination risk to park users	Environmental Management Plan process and pathways Annual testing, monitoring and reporting

6.2.4 Access and connections actions

Table 23 Actions to address access and connection issues

Issue	Strategies	Actions	Priority	Responsibility	Budget source	Performance target	Means of assessment
Accessibility	Ensure that facilities at Phillips Park meet the diverse and contemporary needs of the Liverpool community Provide accessible and inclusive places suitable for people with a disability and other marginalised populations	Undertake bi-annual facility accessibility audits	High	Coordinator Asset Planning and	Operations	Bi-annual facility audits	Access Audit Report
		Prepare and deliver action plans that support access for people with a disability	High	Management, Coordinator Recreation and Community Key Venues Coordinator	Operations	Access Action Plans prepared	Access Action Plan Asset management reports
		Undertake periodical facility access upgrades and embellishments	Ongoing	Manager Infrastructure Delivery	Operations	Access upgrades and embellishments undertaken as required	Asset management reports Positive feedback from facility users
Visitor parking	Minimise disruption to local street parking and residents during large community events	Prepare a Traffic and Parking Plan for large community events	Medium	Recreation and Community Outcomes, Traffic and Transport, Infrastructure Planning	Recreation and Community Outcomes	Traffic and Parking Plan complete	Event and Traffic and Transport management reports Community feedback
		Conduct internal communications with City Works and Traffic and Transport teams to adjust the Traffic and Parking Plan according to the nature of each event	Low	Recreation and Community Outcomes, Traffic and Transport, Infrastructure Planning	Recreation and Community Outcomes	Changes to Traffic and Parking Plan	Amended Traffic and Parking Plan

Issue	Strategies	Actions	Priority	Respons- ibility	Budget source	Performance target	Means of assessment
		Debrief with the City Works and Traffic and Transport teams after each event	Ongoing	Recreation and Community Outcomes, Traffic and Transport, Infrastructure Planning	Recreation and Community Outcomes	Meeting held after each event	Event and Traffic and Transport management reports Community feedback
Wayfinding and signage	Ensure effective awareness and wayfinding so park visitors can find their way to and within the park	Update venue signage to include community languages/dialects	High	Key Venues Co-ordinator	Sports and Recreation	All venue signs include translated community languages/dialects	Positive feedback from community language speakers
		Install auditory signage	High	Key Venues Coordinator	Sports and Recreation	Auditory signage installed	Positive feedback from people reliant on auditory signage
	Ensure that all internal signage is inclusive of languages and dialects other than English and based on the diversity of the community Include auditory signage to support people with vision impairment.						
Security access to community hub building	Ensure secure and easy access to the community hub by authorised users	Liaise with City Works, IT and Recreation and Community Outcomes about security access for authorised users to the community hub	Ongoing	Recreation and Community Outcomes, City Works and IT	Recreation and Community Outcomes	Documented processes Resourcing, roles and responsibilities in place	Monthly reporting Customer service/issue management tracking

6.2.5 Management actions

Table 24 Actions to address management issues

Issue	Strategies	Actions	Priority	Responsibility	Budget source	Performance target	Means of assessment
Park management	Build on the park's strengths as a sporting venue and as a community events location	Engage with Council's Community Development and Events teams regarding management processes and outcomes for Phillips Park	High	Manager Recreation and Community Outcomes	Recreation and Community Outcomes	Management processes and outcomes for Phillips Park agreed and documented	Management Plan for Phillips Park
	Ensure maximum internal and community support for the community hub as a key community venue	Document roles and responsibilities for management of Phillips Park, including clear lines of communication between internal stakeholder teams, performance measures, and reporting mechanisms	High	Manager Recreation and Community Outcomes	Recreation and Community Outcomes	Reporting mechanisms in place	Use data Bookings analysis, User feedback, Social media outcome measurement, Return on investment
Asset management	Manage the assets of Phillips Park to international standards	Ensure assets are managed to International Infrastructure Financial Management Manual (IIFMM) 2020 standards	High, ongoing	City Operations	Operations	Asset management meets IIFMM 2020 standards	Monthly reporting mechanism
	Maximise the life of assets	Undertake periodical asset inspections and subsequent remediation and embellishment strategies	High, ongoing	Coordinator Asset Planning and Management	Operations	Asset inspections undertaken as requirement	Asset condition reports
		Prepare preventative maintenance plans for all fixed (mechanical, electrical	High, ongoing	Manager Facilities Maintenance	Operations	Preventative maintenance plans for fixed and	Monthly reporting mechanism

Issue	Strategies	Actions	Priority	Responsibility	Budget source	Performance target	Means of assessment
		and plant and equipment) and environmental assets				environmental assets prepared	
Environmental management	Minimise the environmental impact of Phillips Park and its use	Fit Phillips Park with effective mechanisms such as sustainable materials that minimise its impact on the environment	High	Key Venues Coordinator	City Assets	Compliance with Building Management Systems	Asset Management Plans and reporting
		Manage Building Management Systems in accordance with facility use and demand	High, ongoing	Manager Facilities Maintenance	Recreation and Community Outcomes	Compliance with Building Management Systems	Building Management Systems reports
		Provide waste disposal units that separate landfill and organic waste	High	Manager Waste	Operations	Waste disposal units installed Separation of landfill and organic waste	Analysis of waste disposal behaviour
Stakeholder engagement	Increase the engagement of internal and external stakeholders with Phillips Park	Prepare a key internal and external stakeholder strategy that showcases the opportunities within the Phillips Park precinct	High	Manager Community Recreation, Property	Operational	Stakeholder Strategy agreed and complete	Stakeholder Strategy
Marketing and promotion	Maximise community awareness of community/social, sport and recreation opportunities at Phillips Park using digital and traditional platforms	Prepare an annual Marketing Plan for Phillips Park, including online advertising, social postings, print collateral, internal newsletter, stakeholder e-newsletters, local media	High	Manager – Marketing and Communications Manager Recreation and Community Outcomes, Customer Service, IT,	Recreation and Community Outcomes	Marketing Plan complete Internal and external leadership support	Feedback from internal and external stakeholders

Issue	Strategies	Actions	Priority	Responsibility	Budget source	Performance target	Means of assessment
				Marketing, Community Development, Events			
		Implement the Phillips Park Marketing Plan	High, Ongoing	Manager Recreation and Community Outcomes, Customer Service, IT, Marketing, Community Development, Events	Recreation and Community Outcomes	Increase in number and diversity of activities booked and held at Phillips Park	Use data Bookings analysis, User feedback, User testimonials, Promotional videos, Social outcome measurement, return on investment
Bookings system	Facilitate a user-friendly, efficient and effective mobile online bookings system for Phillips Park facilities and spaces	Develop an online multi-lingual bookings system for all facilities and spaces in Phillips Park	High	Manager Recreation and Community Outcomes, Customer Service, IT, Marketing, Manager Community Recreation	Recreation and Community Outcomes	Responsive IT and Customer Service support	Internal feedback, user group feedback
	Ensure booking administration procedures are delivered in an effective manner	Promote the bookings process to existing and potential user groups across all marketing channels – digital web, social media, print media, onsite collateral, internal communications and leadership support	High, ongoing		Recreation and Community Outcomes	Increase in number of online bookings	User group feedback, Booking data, Sports and Recreation reports, Customer Service reporting mechanisms, Revenue generation, Budgets
	Increase community awareness of the bookings process						
	Deliver sports field bookings adminis-						

Issue	Strategies	Actions	Priority	Responsibility	Budget source	Performance target	Means of assessment
	tration in an efficient and effective manner, consistent with Hire of Playing Surfaces Policies						
Health and safety	Ensure the health and safety of park users and Council staff	Ensure asset management is maintained via regular assessment and reporting, ensure all safety signage is installed	High	Manager Recreation and Community Outcomes	Recreation and Community Outcomes	Facilities meet LCC Asset Management Policy 2022	Workplace Health and Safety audits
Consumption of alcohol	Ensure that facility users conform to booking policy and liquor licence legislation when applying for approval to sell alcohol at a community facility	Review the alcohol sale and consumption policy for the café	High	Manager Recreation and Community Outcomes, Legal Counsel	Recreation and Community Outcomes	Alcohol sale and consumption policy included in booking policy, and in all future use agreements	Legal advice and compliance and standards reporting
Safety and security	Provide access to emergency services at all times	Prepare an effective Emergency Management Plan that defines critical incident response and evacuation procedures	High	Key Venues Coordinator	Operations	Emergency Management Plan prepared	Positive feedback from Council staff and park users
		Monitor Phillips Park by a comprehensive CCTV system that will include both fixed and mobile CCTV units	High, ongoing	Chief Information Officer	Operations	Installation of fixed and mobile CCTV system Reduction in security breaches	CCTV monitoring reports
		Monitor Phillips Park by regular security patrols 24/7,	High, ongoing	Manager Community	Operations	Reduction in security breaches	Security patrol reports

Issue	Strategies	Actions	Priority	Responsibility	Budget source	Performance target	Means of assessment
		including the use of static guards as required		Recreation, Information and Communication Technology		Reduction in response time	
		Conduct quarterly facility safety audits with all non-compliances rectified within 30 days (pending risk rating)	High, ongoing	Key Venues Coordinator	Recreation and Community Outcomes	Quarterly facility safety audits completed. Non-compliances rectified in 30 days	Facility safety audit reports
		Install electronic signage solutions that support safety as well as promotional messaging	Medium	Key Venues Coordinator	Recreation and Community Outcomes	Electronic signage installed	Positive feedback from park users
Social behaviour	Ensure a secure and safe facility for all of the community Maintain a high level of social behaviour on site	Ensure lighting and security access is maintained	High	Manager Recreation and Community Outcomes	Recreation and Community Outcomes	Internal communications channels and reporting in place	Monitoring of user and community feedback Monthly reporting mechanism Audit Risk and Improvement team reports
		Maintain relationships with local NSW Police	Ongoing	Manager Recreation and Community Outcomes	Recreation and Community Outcomes	Police presence on site when required and possible	Positive feedback from local NSW Police
Use agreements	Provide access to community groups, organisations and residents across a	Ensure that contract management processes are in place	Medium	Manager Recreation and Community Outcomes	Recreation and Community Outcomes	Tender processes follow legislative requirements.	Recreation and Community Outcomes monthly

Issue	Strategies	Actions	Priority	Responsibility	Budget source	Performance target	Means of assessment
	range commercial and community leasing, licencing and hire agreements and consistent with planning approvals			Manager Community Recreation		Agreed deliverables met. Renewal secured	reporting mechanisms. Income generation/ budget reporting.
		Review terms and conditions of use agreements regularly	Medium, ongoing	Manager Recreation and Community Outcomes	Recreation and Community Outcomes	Use agreements reviewed annually	Legal advice
	Reduce administrative barriers of use agreements where possible	Implement formal and informal use agreements	High, ongoing	Manager Recreation and Community Outcomes	Recreation and Community Outcomes	Use agreements in place	Summery of use agreements
				Manager Community Recreation			
Financial performance	Effectively manage financial performance and debtors	Undertake monthly financial performance reviews	High, ongoing	Manager Recreation and Community Outcomes	Recreation and Community Outcomes	Revenue and expense streams meet annual budget targets	Monthly financial performance reviews
		Develop a mechanism that ensures all accounts receivable are payable within 30 days.	High, ongoing	Booking and Activation Officer	Recreation and Community Outcomes	Unrecovered debtors is less than 5% every month Clear consequences of not paying on time	Account payment records

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7 IMPLEMENTATION AND REVIEW

7.1 Management

Phillips Park will continue to be managed by Liverpool City Council as Crown Land Manager and land owner in terms of facility management, use, improvements and maintenance.

Council will have oversight of any use agreements for activities on the site.

Day-to-day management of any leased and licensed areas will be the responsibility of any lease or licence holder according to the terms of the lease or licence agreement.

Allocation of staff for management, maintenance and capital works will be monitored by Council on an ongoing basis to ensure that standards are maintained. If new facilities or extensive works are required then the need for additional staff or contractors will be assessed.

Development of new facilities will be carried out only by Council staff or contractors engaged by Council. Council may also engage contractors to assist with the maintenance of Phillips Park.

Council's Community Planning team will be responsible for the implementation and evaluation of this Plan. A Phillips Park Plan of Management Working Group that includes the Community Planning Co-ordinator, the Property Manager and the Recreation and Community Outcomes Manager, will be formed to meet and annually review plans.

7.2 Maintenance

Council will be responsible for the maintenance of Phillips Park including the community hub to a standard that responds to the requirements outline in this Plan of Management. Council utilises Council staff, contractors and voluntary resources to assist in meeting the targets identified.

Council may choose to enter into an agreement with tenants, hirers or other user groups with regard to sharing or transferring the responsibility of maintaining spaces or elements within Phillips Park in which those external parties benefit from.

7.3 Implementation

Once a Plan of Management for a Crown reserve has been approved and adopted by the Minister, the Crown Land Manager must carry out and give effect to the plan. Once Liverpool City Council adopts this Plan of Management it is Council's responsibility to implement this Plan of Management.

Implementation of actions in this Plan of Management according to their assigned priorities will be monitored through the preparation of annual performance reports, budgets, and capital works programs.

It should be recognised that commencement and completion of the actions in this Plan of Management depends on available Council resources, funding, and Council's priorities in its annual works program. The priority of each action should be reassessed annually to determine if the stated priority is still relevant.

Implementation of this Plan of Management will be monitored through the preparation of annual operational and capital works programs and budgets. Performance standards and works programs for administration, maintenance and upgrading works are revised each year to meet allocated budgets and works priorities determined in Council's Resourcing Plan.

7.4 Funding

Liverpool City Council can take several approaches in funding the implementation of this Plan of Management, including:

- ☐ Council sources, including capital funds, developer contributions, fees and charges for use
- ☐ Partnerships with sporting and other user and community groups
- ☐ Applying for Commonwealth and state government grants, including Crown Reserves Improvement Fund, sports and recreation, and environmental.

7.5 Reporting

Council will report on the progress of implementing this Plan of Management in the following ways:

- ☐ within Council's Integrated Planning and Reporting framework
- ☐ including achieved and proposed actions in its quarterly and annual reports
- ☐ when preparing capital works and maintenance budgets
- ☐ issuing media releases and information on its website
- ☐ providing information flyers and newsletters to adjoining residents and other stakeholders.

7.6 Change and review of this Plan of Management

This Plan of Management will require regular review to align with community values and changing community needs, and to reflect changes in Council priorities. Council has determined that it will update the Plan of Management within 5 to 10 years of its adoption. However, the performance of this Plan of Management as set out in the Action Plan will be reviewed on an annual basis by the Recreation and Community Outcomes management team to ensure that Phillips Park is being managed in accordance with the Plan of Management, is well maintained, and provides a safe environment for public enjoyment.

Council may continue to acquire or divest land for the benefit of the community. Land may also come into Council's ownership by dedication of land for open space.

This Plan of Management will be evaluated on an annual basis and will include:

- ☐ review of the Plan of Management objectives
- ☐ progress report on the process of implementation
- ☐ recommendations on any alterations or amendments that may be required.

Council's Recreation Planner will undertake the process of evaluation. Once completed, a report will be presented to Council for consideration.

In the event of the reclassification of any of the land covered by this Plan of Management the Plan will be revised to reflect the changed circumstances.

The community will have the opportunity to participate in reviews of this Plan of Management.

User and community feedback is captured on the use and facilities of the park via an annual survey on email and on social media. When a future plan of management is required, Council will engage in recommended, best practice community consultation process.

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8 REFERENCES

Clouston Associates (2018) *Lurnea Community Hub Concept Masterplan*. Prepared for Liverpool City Council.

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